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THE THERD WORLD ARMS MARKET IN THE 1989: IMPLICATIONS FOR U. S. POLICY



UNITED STATES NAVAL ACADEMY ANNAPOLIS, MARYLAND 1981

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This paper analyzes the demand and supply sides of the Third World arms market. The relationship between arms imports and six economic variables is studied, with emphasis on the use of economic variables to forecast arms demand. Arms imports are found to be systematically related to economic variables in a number of the countries studied. Arms demand is significantly correlated with GNP in thirty of the forty countries. Based upon this correlation, forecasts of arms demand are made using estimates of the

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The Third World Arms Market in the 1980s: Implications for U.S. Policy

A Trident Scholar Project Report

Ву

Eugene Braiden Rex, '81 Midshipman, First Class

U.S. Naval Academy

Annapolis, Maryland

Associate Professor Arthur Gibb, Jr. Economics Department

Accepted for Trident Scholar Committee

Chairman

2 June 1981

Date

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ABSTRACT

This paper analyzes the demand and supply sides of the Third World arms market. The relationship between arms imports and six economic variables is studied, with emphasis on the use of economic variables to forecast arms demand. Arms imports are found to be systematically related to economic variables in a number of the countries studied. Arms demand is significantly correlated with GNP in thirty of the forty countries. Based upon this correlation, forecasts of arms demand are made using estimates of future GNP levels. These estimates show that Africa and the Middle East will be the largest arms demanding regions in the next decade.

On the supply side, U.S. market share and the share of major supplying nations to the Third World are analyzed. During the period 1965 to 1978, U.S. share is found to have declined significantly particularly in Africa and Latin America. Soviet and European shares have increased in most regions. Market share trends combined with demand projections indicate that U.S. policy toward Africa and Latin America will be of importance in the future.

Current U.S. arms policy is reviewed, with emphasis on the effect of this policy on arms transfers to Africa and

E.B. Rex The Third World Arms Market

Latin America. The relationship between U.S. military assistance and market share is also analyzed. Arms credits are found to be concentrated in two regions, East Asia and the Middle East, and in two countries, the Republic of Korea and Israel.

The paper ends with a reiteration of major conclusions and comments on the U.S. policy implication of these conclusions.

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CHAPTER ONE: THE THIRD WORLD ARMS MARKET

Introduction

In 1978, over 16.5 billion dollars worth of arms were delivered to the countries of the Third World. The types of equipment supplied varied from rifles, canteens, and crations to submarines, surface-to-surface missiles, gas turbine frigates, and supersonic aircraft with "fire and forget" missiles. In some countries, petrodollar surpluses were expended in purchasing the latest defensive and offensive weapons. In others, loans and grants were used to purchase the weapons which bought partial security against neighbors' machinations. Six major developed countries supplied most of the arms procured, while seven developing countries exported arms, some for the first time, to their Third World neighbors.

The past decade has brought major changes to both the demand and the supply side of the Third World arms market. As more countries have purchased larger quantities of higher quality weapons, the expenditure for arms (as measured in dollar terms) has increased dramatically. The amount of money spent on arms delivered to the Third World increased

over four-fold between 1968 and 1978. In addition, the percent of the World arms market accounted for by Third World deliveries has increased from about two-thirds to over eighty percent, again in just a ten year period.

On the supply side, the market shares of the countries which supply arms to the Third World have also changed. Immediately following World War II, the U.S. had virtually a one hundred percent market share in the Third World. Since that time, U.S. market share has steadily declined, due to gains made by the U.S.S.R., France, U.K., and West Germany.

The U.S. share in the Third World has important implications for the U.S. balance of payments, domestic defense costs, and the domestic economy, as well as U.S. influence abroad. Harold Brown, in his FY80 Department of Defense report, succinctly stated the costs which are implied by a decline in U.S. arms sales abroad:

[T]here are certain economic costs to the United States in reducing overseas arms sales. There may be problems associated with keeping certain production lines open. When overseas markets are reduced, defense contractors revenues will be lower, and certain research and development (R+D) expenses, now recouped from overseas purchasers, will fall upon the United States taxpayer. As the President noted in his report to Congress, the policy is not expected to have a major effect on overall United States trade performance, inasmuch as arms sales constitute less than one percent of current United States trade. However, the impact may be felt in certain local areas

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where the economy depends extensively upon weapons manufacture.

This paper is divided into four chapters. The first deals with the Third World arms market in general. Background on the market is provided and literature related to Third World arms transfers is reviewed. Additionally, major assumptions used throughout the paper are asserted.

The second chapter deals specifically with the Third World demand for arms. The objective in this chapter is to project Third World arms demand into the next decade using forecasts of economic variables. Before this objective can be achieved, the correlation between arms import levels and several economic variables must be established. This chapter discusses the methodology used in analyzing this relationship and the results achieved. Regional arms demand forecasts are then presented.

The third chapter surveys the supply of arms to the Third World. First, background on the economics of arms production and government influences on arms transfers is provided. Market share figures are then discussed, with emphasis on the market position of the United States in the Third World. The U.S. share in those regions of the developing world which are projected to be large arms demanders will be of special interest. A

discussion of past and present U.S. policy with respect to arms transfers follows. The chapter ends with an analysis of the Foreign Military Sales credit program and its relationship to U.S. sales abroad.

The fourth chapter reiterates conclusions reached in the paper. Policy implications of these conclusions are discussed.

Background

Beginning in the 1960s, the Third World arms market has been marked by six important changes: 1) substantially larger amounts of money are being spent on arms by the Third World; 2) higher technology arms are being demanded by and sold to developing countries; 3) arms grant aid furnished to the Third World by developed countries has declined to negligible levels; 4) there has been an increased desire in the Third World for multiple, rather than single, arms suppliers; 5) many Third World countries are producing arms indigenously, both for internal use and for export; and 6) the major arms exporters of the developed world have become increasingly more competitive in their attempts to sell arms to developing nations.

While there are many possible explanations for these changes, two are especially significant: the development of Third World economies (aided substantially by the commodity price boom of the 1970s) and the changing nature of weapons.

The increased development of Third World economies helps explain the first three changes above. Surplus resources which can be used to purchase arms are low available. In addition, many countries, having reached threshold level with regard to armed forces, desire to saip generations of weapons and purchase the latest in modern equipment. These arms may be purchased for many reasons, including the necessity to protect increasingly valuable resources from external threats, the need to repress internal revolutionary movements, or a desire to purchase arms for prestige reasons.

As Third World countries have become able to afford weapons, less grant aid has been furnished by the developed world. Arms are now sold primarily for cash or credit, with credit terms being an important sales tool for arms exporters.

Thus, the development of Third World economies partially explains the increased quantity and quality of arms being supplied to them, as well as a reason for the

dramatic decline in arms grant aid. Another factor, the present nature of weapons, explains other changes which have occurred in the Third World arms market.

Quantum technological advancements in weaponry have been evidenced during the past twenty years. Because of these advancements, modern weapons have two traits: increased logistical requirements and higher unit costs.

High technology levels imply an increased need for logistical support, particularly in maintenance and spare parts. There is less compatability between parts; a "black box" taken from one weapon cannot replace a different "black box" in another. Missiles used by one country's system will not operate on guidance signals from another country's director. Thus, the importing country's dependency upon suppliers is greater; a cutoff of ammunition or spare parts by a supplier in a major war will cause almost certain defeat.

The supplier-recipient relationship becomes critically important. Although logistical problems are often compounded when using systems supplied by different exporters, many Third World nations who can afford the extra expense now use multiple suppliers.

One alternative to multiple suppliers is to produce arms indigenously. Along with the advantage of

independence, a country which produces its own arms need not devote as much foreign exchange to arms imports and can recoup some costs by exporting arms to other nations. Since the Third World countries often do not possess the technical skills required to produce advanced weapons, coproduction and licensing agreements are used to gain necessary expertise.

The second and probably most important aspect of high technology weapons is their high unit price. A weapon's price is primarily determined by the production run. Longer runs imply lower unit costs for two reasons: 1) significant economies of scale are present in weapons production; and, 2) with longer runs, high research and development costs can be spread over more units. Countries which produce weapons find an increasing need to export their products, because their internal demand for highly capable modern weapons will not justify long production runs. This need for large production runs has led to greatly increased competition on the part of suppliers in their quest to export arms.

In sum, during the 1960s and 1970s, the economies of the Third World countries have developed. These countries have been able to allocate additional resources to the development of modern armed forces. Substantially greater quantities of higher quality weapons have been purchased by the Third World even while grant aid has dwindled to negligible levels. Concomitantly, due to changes in the nature of war, many developing countries have found an increased need to have multiple suppliers or to produce arms internally, while the developed countries have found an increased need to export these arms. It would appear that economics, rather than politics, may be becoming the prime determinant in arms transfer decisions.

As the Third World arms market has changed, research on arms transfers to the developing world has also changed. The next portion of the paper reviews some of the literature related to the Third World arms market.

Review Of The Literature

The need for economic analyses of arms transfers to the Third World has appeared only recently. During the 1950s and 1960s, low technology, inexpensive weaponry was frequently given or sold at very low prices to developing countries. The basis for arms transfers during this period lay chiefly in political considerations—a furtherance of

the donor's influence in the region. The recipient had little say in the type or quantity of weapons delivered; their primary decision was the choice of political alignment.

Studies performed during this period focused primarily on the political variables implicit in the transfer of arms to the Third World. Three such studies include: the Kemp/Sutton Adelphi Paper, Arms to Developing Countries, 1945-1965; the Leiss/Kemp MIT Study, Arms Transfers to Less Developed Countries; and, the SIPRI publication, The Arms Trade with the Third World.

The Kemp/Sutton report is the first comprehensive study of arms transfers to the Third World. Analyzing fifty countries, Kemp and Sutton compare the number of major weapons (jet aircraft, warships, tanks, and missiles) transferred during two time periods, 1946 to 1955 and 1956 to 1965. Kemp and Sutton found: "The most striking change...in a comparison of the two decades following WW II is the change in suppliers." 5 The report showed that during the later period, the U.S. became the primary supplier to the Far East and NATO while the U.K. became the major supplier in the Middle East, South Asia, Australia, and South America. The study noted an increased desire by Third World countries to obtain multiple weapons suppliers.

Kemp and Sutton also discussed the role of "prestige" demand for arms and the growth of indigenous defense industries in the Third World. In the study, little mention is made of an economic determination of arms import demand; in fact, Kemp and Sutton state:

Modern armaments cannot be equated with ordinary engineering exports; if they could, it would be proper for normal economic forces to determine the level of armaments in a given area. But everyone is aware that the sale and transfer of modern armaments has gone beyond the bounds of ordinary laisse-faire economics.

This study is best remembered for its early recognition of the importance of the Third World arms market and the historical context it provides for later analyses.

The Leiss/Kemp MIT report is similar to the Kemp/Sutton Adelphi Paper. It provides a comprehensive survey on the transfer of major weapons systems to the Third World. In the study, fifty-two developing countries are analyzed for the period 1945 to 1970. Major weapons include combat, trainer, transport, and utility aircraft, missiles, helicopters, tanks, armored personnel carriers, and armored cars, and naval vessels of all types. The study is concerned with "relative magnitudes, trends, styles, and relationships" in arms transfers. As in the Adelphi study, arms transfers are tabulated numerically rather than in dollar terms. Country inventories and acquisition rates

are categorized and changes in supplier market shares are noted. The market composition of each weapon is described as monopoly, duopoly, or free market for each five year period from 1945 to 1970. A noticeable transition from a U.S. or U.S.S.R. monopoly/duopoly to a free market in most weapons categories occurs during the time period. The study reaches the conclusion that: "the trend has been and continues to be in directions that make control of the quantity of arms transferred to the sample countries more rather than less difficult for the United States alone to effect." 10

Since the Leiss/Kemp study does not use dollar values for weapons, no theories regarding an economic basis for arms transfer are tested. The project does not suggest that economic decisions made with respect to arms transfers are unimportant, but rather comments that the purchase price of a weapon often does not reflect its true "market" value:

None of this, of course, argues that the cost of acquiring and operating weapons systems is not or should not be a major consideration in making decisions about acquiring or donating Nor does it imply that economic them. considerations--e.g., earning foreign exchange, reducing the "dollar gap," making indigenous development and production economically feasible--are not critical pressures on donors to sell arms. The above arguments relate only to the question of whether some derived monetary measure of the magnitude, trend, and direction of

transfers is most meaningful for examining the policy implications for the United States of its arms transfer decision. 11

The third study which analyzes major weapons transferred to the Third World is the SIPRI publication entitled The Arms Trade with the Third World. This study examines the acquisition of major weapons by 91 countries for the peric? 350 to 1969. The analysis has five parts:

1) an over the market; 2) a study of eleven major arms supplies; 3) a regional study of Third World arms purchasers; 4) a survey of present and prospective indigenous production in the Third World; and, 5) a reference section which includes listings of major weapons deliveries to the developing nations. 12

The SIPRI study provides one of the first models of the supply of arms to the Third World. Since the model deals strictly with the supply of arms to developing nations, one must assume that demand for arms is considered by the authors to be either inexhaustible or unpredictable. In the arms transfers are classified model. by "hegemonic. industrial, and restrictive" patterns, much as the MIT study focused on the classifications of monopoly, duopoly, and free market. In a hegemonic pattern, the supplier dominates the arms recipient. The U.S. and the U.S.S.R. are cited as hegemonic suppliers. In the industrial pattern. the

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industrial supplier must export arms to maintain internal defense production; the European countries exhibit this type of supply. Finally, the restrictive supplier is one who will not supply arms to a country in conflict due either to political or constitutional restraints. Switzerland and Sweden are examples of restrictive suppliers.

The SIPRI model provides a useful first attempt at explaining the Third World arms market. It is deficient, however, because it attempts to delineate too closely the political and economic rationale of arms suppliers. Hegemonic and restrictive suppliers transfer weapons solely for political reasons; no economic factors influence their decision. Industrial suppliers, on the other hand, sell weapons strictly for economic reasons, as a means to promote internal production. Such a delineation obviously does not reflect reality; both political and economic variables influence all arms sales decisions. 13

Thus, the three analyses which tabulate the recipients and suppliers of Third World arms transfers do not provide a clear explanation of arms demand or supply, although they do provide important data which can be used for this purpose. These studies also provide little basis for any projection of future trends, save the assumption that historical trends will continue into the future.

Several studies have been undertaken which attempt to predict defense expenditures on the basis of economic variables. While these studies often attempt to relate the growth of a country's defense expenditures to its economic growth, they still provide some indication of the relationship between economic variables and defense expenditures.

One of the earliest studies, done by H. Coward at MIT in 1964, assumed that defense burden (the percent of GNP spent on defense needs) is constant over time. 14 Based upon this assumption, Coward grouped the Third World countries into two percent, five percent, ten percent, etc. burden categories. He then predicted GNP for these countries and multiplied assumed burden by predicted GNP to arrive at a defense expenditure figure. His estimates, when compared to actual values, had anywhere from a two to 150 percent error; after two years, the average error was about 35 percent while after 12 years, the average error increased to 55 percent. However, the data available to Coward was limited and inconsistent. The inaccuracy of his study could have been due to inaccurate GNP predictions, incorrect defense burden assumptions, or changing defense burden figures over time.

An unpublished study prepared by Joergen R. Lotz and

Elliot Morss in 1970, entitled A Study of Military Expenditures, analyzed various economic indicators and their relationship to defense spending in 72 developed and developing countries. Lotz and Morss found:

a positive relationship between per capita income and defense spending as a percent of GNP while the latter is negatively related to imports as a percent of GNP. It also demonstrates that foreign aid is positively related to defense spending. 15

Lotz and Morss believe "the inclusion of the developed countries in the sample may account for the difference in the sign of the relationship between per capita income and defense spending. " 16

Using cross sectional data on 37 LDCs, Lotz went on to conduct a study which measured the dependency of defense burden (D/Y) on GNP per capita (Y/P), mineral and oil exports (MX), urbanized population (U), and total government budget as a share of income (B/Y). He estimated the following equation:

D/Y = 0.262 - 0.006 Y/P + .02 MX + 0.048 U + 0.081 B/Y R-Squared = 0.366.

This study showed that defense burden is positively related to resource endowments (a proxy for wealth), urbanization (a proxy for development level), and the total

government budget as a percentage of income. Defense burden appears to be negatively related to income. Lotz explains this finding by the fact that a minimum amount of defense spending is required for any country, irrespective of its national income. Less affluent countries must spend a higher share of their income at times to protect themselves from richer neighbors. Lotz' R-squared figure shows a "good" fit for a cross-sectional study.

multiple regression study of various economic and defense variables was conducted by H. Weil et al. for ARPA in 1975. Through the use of a 28 equation computer model, Weil attempted to predict the value of "important economic, political, military and social variables over a 5 to 20 year range." 19 Included in his variables were defense expenditures, military manpower, alignment direction and Considering the success of alignment intensity. efforts, Weil states: "interpretation of the results of these forecasts should focus on the significant within region differences in these variables, emphasizing outliers, and not on point predictions of the values of the forecast variables or necessarily over-time changes in these values for particular countries." 20

Several references in the literature point to the need for a further economic analysis of defense spending and arms

import demand patterns. Oberg (1975) complains that the SIPRI model of the Third World arms market lacks a "world view" and notes the "very limited use of economic variables and economic explanation" in the study. 21 Peleg (1977) laments the fact that "most of the literature devoted to arms supply is . . . descriptive rather than explanatory in nature. 22 He also criticizes the SIPRI model for its "almost total avoidance of economic considerations." 23 Finally, Neuman and Harkavy point to the need for further studies "in the nature of correlations between levels of arms acquisitions, GNPs, defense expenditures, etc." 24

The Economics of Third World Military Expenditure, written by D.K. Whynes in 1979, has helped fill this apparent void. In his book, Whynes has combined his own research with numerous monographs and studies. He presents the first comprehensive volume on the relationship between economic variables and military spending in the Third World. Whynes focuses on defense expenditures rather than arms imports and provides several theories which discuss the relationship between economic growth and defense spending. Although these theories may be useful in describing arms import demand, Whynes does not directly address this issue. 25

In short, as emphasis in the Third World arms market has shifted from political variables to economic

determinants, the literature related to the market has undergone the same transformation. This study continues in that trend, focusing upon an economic determination of arms import demand, as well as a quantitative assessment of the market position of the U.S. in the Third World arms market.

Major Assumptions

Throughout this study, three ceterus paribus assumptions will be asserted: 1) that no major wars break out in the Third World; 2) that the U.S.S.R. and the People's Republic of China maintain approximately the same policies with respect to arms transfers and weaponry production; and, 3) that the Japanese do not enter the arms market as significant arms demanders or supply are.

The outbreak of a large scale war involving numerous Third World and developed countries would have serious ramifications for any theory espousing an economic determination of arms transfers. A country under attack will spend whatever funds are necessary to repulse the attack and guarantee national survival. In addition, it is highly likely that if such a war occurred, alliances would quickly form between the Third World countries and the developed nations. Arms would probably be transferred at

little or no cost to the recipients during the period; the developed countries would provide arms to gain or maintain influence in the countries involved. The outbreak of war would seriously affect any demand projections and may c eate some changes in supplier-recipient relationships.

The introduction of the Soviet Union as a major arms competitor would have more serious implications for the supply side of the market, particularly market share projections.

The U.S.S.R. has traditionally supplied arms to countries for political rather than economic reasons. 26 While the Soviet Union does gain some hard currency earnings (approximately twelve percent) from her arms dealings, the export of arms abroad to lower the cost of internally demanded arms is not strictly required. 27 The recent 1.6 billion dollar sale of weapons to India at concessionary terms (2.5 percent over 17 years) attests to this. 28 It is entirely possible that the Soviet Union will enter the arms market as a competitor for economic reasons; however, it is more likely that the U.S.S.R. will continue to supply arms to traditional recipients.

The PRC has also usually supplied weapons to developing countries for political reasons. By primarily supplying countries in the South Asia area, the Chinese have used arms

exports to maintain influence in their geographic region.

China has also supplied her own arms. relying principally on the size rather than the technological level of her armed forces to overwhelm any enemy. 29 been increasing demands within China for development of modern armed forces, "additional defense expenditures -- especially those on military hardware -- require the use of high priority inputs from other sectors where scarcities and imbalances exist." 30 The present ordering in investment priorities in China shows the relative importance of arms modernization: 1) agriculture and agro-industry; 2) certain segments of industry (especially petroleum and petrochemicals, but coal and iron, and mining and steel finishing as well); 3) the military establishment; and, 4) transportation and communication. 31

The Chinese are currently investing large sums of money in oil drilling and extraction equipment. Should the Chinese become major oil exporters, their increased foreign exchange earnings could allow the importation of high technology military equipment. Within the past few years, friendlier relations with the West have resulted in some large arms purchases. The PRC "has concluded transactions with the United Kingdom for Rolls Royce Spey engines and technology for use in Chinese jet fighters; with France for

helicopters, radar, and aircraft and missile tracking equipment; (and) with West Germany for helicopters." 32

Thus, it is extremely difficult to assess the role of the PRC in the Third World arms market in the next decade. With a lack of any information to the contrary, however, it will be assumed that present trends of arms demand and supply will continue into the next decade for both the Soviet Union and China.

The prediction of Japan's demand and supply pattern is easier. Restrained by the Japanese constitution, the Japanese may maintain only a small defensive force and cannot sell weaponry abroad (except for some aircraft and electrical equipment not strictly classified as weaponry).³³ While some Japanese manufacturers desire to enter the arms market, the overwhelming feeling in Japan is that no constitutional changes should be made.³⁴ Again, with no information to the contrary, it will be assumed that Japan will not become a major demander or supplier of arms in the next ten years.

In short, three major assumptions regarding the outbreak of war and the demand and supply patterns of the Soviet Union, the PRC, and Japan are made at the outset of this study. Should these assumptions be incorrect, the major effect would be on the demand projections and market share trends.

CHAPTER TWO: THIRD WORLD DEMAND FOR ARMS

Introduction

The importance of an accurate assessment of Third World arms demand cannot be overemphasized. By evaluating the future demand for arms exports to developing countries, domestic defense budgets and procurement, as well as U.S. defense and foreign policy, can be better formulated and implemented. Yet, estimates of arms demand have rarely been attempted and those attempts which have been made are usually based on subjective considerations, such as military strategy, socio-political indicators, and perceptions of the world order.

There are several benefits in using economic variables to forecast arms demand. Pirst, economic data on a country are usually readily available and open to public inspection. Arms data, on the other hand, are frequently classified and unavailable through normal channels. Secondly, predictions of economic data can be made using established economic doctrines. If a link between economic variables and arms demand can be determined, then arms imports can be predicted using estimates of economic variables. Pinally, by linking objective economic data and arms imports, some of the

may be removed. While an estimate of the amount of money spent on arms imports will not aid analysts in determining the exact mix of weapons purchased, it does allow for some speculation on the various combinations of weapons which can be imported.

The objective of this portion of the paper is to project Third World arms demand. The hypothesis that arms import levels are systematically related to economic variables will be tested. If found to be true, arms demand will be forecast using estimates of economic variables.

Methodology/Results

In this section, the hypothesis that arms import demand can be correlated with economic variables is tested for its empirical validity. Four data bases are described and the variables to be studied are selected. Representative countries used in the analysis are characterized. The tests performed, as well as the results of those tests, are then discussed.

Data Bases

Data on military expenditures, armed forces manpower levels and arms transfers are available from four major sources: the International Institute for Strategic Studies (IISS), the Stockholm International Peace Research Institute (SIPRI), the Arms Control and Disarmament Agency (ACDA), and the Defense Intelligence Agency (DIA).

The IISS publishes a yearbook entitled The Military Balance. This booklet provides tables and armed forces summaries on 132 countries. The tables show defense expenditures (current dollars) and manpower levels on a five year basis (current year and four years previous), and, most importantly, major identified arms agreements (with some dollar values) by recipient and supplier. The country summaries include the size and armament of each country's army, navy, and air force, as well as basic facts regarding population and conscription. Since The Military Balance focuses on the developed countries and gives few dollar values for arms transfers, this source might best be used as a supplementary rather than a prime data base.

The SIPRI World Armaments and Disarmaments Yearbook has been referenced extensively in the literature. This book is printed yearly by SIPRI, an independent, multinational

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organization. The SIPRI yearbook tabulates the following information for most nations of the world:

- 1. major military expenditures in constant dollars
- 2. defense burden (defense expenditures as a percent of GNP)
- 3. a register of indigenous and licensed production of major weapons systems in industrialized and Third World countries (on an annual basis)
- 4. a rank order of arms suppliers to the Third World
- 5. a rank order of Third World arms transfers
- 6. charts showing the spread of more technologically advanced weapons to the Third World and
- 7. a register of the arms trade with Third World countries on a yearly basis (no dollar values).

The SIPRI data includes only major arms expenditures (not rifles, uniforms, and ammunition) and does not give annual bilateral arms transfer information. SIPRI data is reasonably good, especially when one considers that it is derived from publicly available sources. This data is probably more accurate than IISS information, although it could be presented in a more disaggregated form (a frequently cited source is SIPRI worksheets) which would add to its value as a data base. Again, the SIPRI data appears

to be an excellent supplementary source, especially when dealing with supply trends.

The ACDA World Military Expenditures and Arms Transfers (WMEAT) book is published on an annual basis (with ten years of data per book) by the State Department. information is based upon the classified FOMA Military Assistance) data discussed below. ACDA tabulates the following information for 145 countries:

- 1. military expenditures (current/constant)
- 2. GNP (current/constant)
- 3. population
- 4. total government expenditures (constant)
- 5. armed forces
- 6. arms imports and exports (current/constant)
- 7. value of arms transfers by major supplier and recipient (cumulative over five years)
- 8. assorted other social and governmental indices.

Since it is based upon classified DIA data, information is considered the most accurate of the three as well as unclassified sources, being the comprehensive. However, ACDA data is rounded excessively to downgrade its classification and it does not contain annual bilateral arms transfer information. Because it is not classified, but is comprehensive, accurate, and available on

computer tape, ACDA data are probably the best choice for an unclassified research project.

Foreign Military Assistance (FOMA) is published by DIA. This source has a SECRET classification. FOMA is the only source with bilateral arms transfer information: it is considered the most accurate source of information available. The major drawback to the use of this source is its classification which requires a SECRET security clearance, a classified research project and secure computer banks for any computer manipulation of the data.

For this project, ACDA data is used throughout. This is due primarily to its availability on computer tape, its valuation of small arms transfers, and its accuracy vis-avis other available sources. However, the data has several limitations. ACDA tabulates only "the value of actual shipments and deliveries of arms, rather than agreements signed or financial transfers to pay for weapons. The ACDA information does not include "nuclear, chemical and biological weapons, strategic missile systems, foodstuffs, training, and technical services."

Additionally, dollar value time series are considerably affected by inflation and currency exchange rates.⁶ The inflation rate used by ACDA is based on a GNP price index computed from World Bank data. ⁷ Thus, "the accuracy with

which [the GNP price index] represents the actual inflation rate in the arms industry remains uncertain. **8

Finally, ACDA data is revised annually, usually with upward revisions in arms transfers. Thus, "WMEAT 1966-1975 shows North Korea arms imports for 1973 as \$154 million, while the next year's edition showed \$297 million for the same year."

In short, "it may not always be appropriate to compare the value of arms transferred to military expenditure or GNP. The ACDA value of arms imported may not be representative of the cost to either the recipient or supplier of the weapons." In interpreting the results of the analysis, this limitation must be remembered.

The Selection of Variables

Having chosen a data base, the particular variables to be used in the study must be selected. While there are many variables which could be correlated with arms import demand, six are chosen for this study. These include: gross national product (GNP), gross national product per capita, total exports, total exports per capita, military expenditures, and military expenditures per member of the armed forces (MILEX/AF).

The basis for using these variables lies in economic theory. Demand is primarily a function of both the ability and the willingness of a consumer to pay for a good. The ability term refers primarily to the income of the consumer, while willingness includes the purchaser's tastes and preferences. Some of the above six variables fit into both categories, but, for present purposes, GNP, total exports and total exports per capita will be specified as income variables and GNP per capita, military expenditures, and military expenditures per member of the armed forces will be categorized as taste variables.

GNP, a measure of the value of the country's total goods and services produced in a year, provides an indication of the aggregate amount of resources available. As GNP increases, the resources available for alternative uses increase. It is possible that one alternative use is the procurement of arms.

Since arms imports require foreign exchange, it is also likely that the aggregate amount of total exports and total exports per capita are related to arms import levels. These figures provide a measure of available foreign exchange. As foreign exchange increases, a portion of the additional funds may be used to purchase arms.

Tastes in arms imports relate primarily to the degree

of sophistication desired and the relative importance of security needs. GNP per capita and military expenditure per member of the armed forces are two proxies for sophistication. The GNP per capita figure is a rough measure of the level of a country's development. As a country increases its productive capacity and the birth rate declines, labor becomes more valuable. In such a case, more capital intensive military equipment may be demanded.

In the same sense, MILEX/AF provides a crude proxy for sophistication. A very low MILEX/AF figure would imply low technology armed forces (basically a uniform and a rifle for each man). A higher figure might indicate higher technology levels which would require more arms imports. However, this statistic could measure inefficiency and waste as well as technology levels. Thus, it may show little correlation with arms purchases.

Aggregate military expenditure is a final proxy for taste. Higher defense spending may indicate a greater need for security, thus arms imports may increase.

In short, while many variables could have be chosen for analysis, six indicators which are related primarily to the income and tastes determinants of demand were selected.

Having stipulated a data base and specified the variables to be analyzed, a representative group of Third

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World countries must now be defined.

Representative Countries

The ACDA data contains information on 145 countries (27 developed and 118 developing). An analysis of all 118 developing countries would be time and resource consuming with little guarantee of results differing from those obtained in analyzing a representative group. In selecting such representative countries, due regard should be given to the following areas: 1) data availability and accuracy; 2) the significance of the country in the arms market; and, 3) the likely economic significance of the country in the future.

The proxy nations for the study were selected in the following manner. The countries included in the ACDA tables were ranked from one to twenty in the following areas:

- 1. population
- 2. GNP
- 3. arms imports (cumulative 1973-1977)
- 4. men under arms
- . defense expenditures
- 6. military expenditure per member of the armed forces

Forty-four countries were among the top twenty LDCs in one or more of the above categories. Data was either unavailable or inaccurate for four of these countries

(Angola, North Vietnam, South Vietnam, and Bangladesh). These nations were not included in the analysis. In all, forty representative countries were selected. These countries are listed in Table 1.

It is expected that some of the countries, particularly those that receive large amounts of external military aid, will show little correlation between economic variables and arms import demand. Such countries do not depend upon their own economic resources to purchase arms. These countries may be referred to as "client" states and include Cambodia, Cuba, Egypt, Israel, North and South Korea, Taiwan, and Thailand. In the paper, the hypothesis that these countries exhibit little correlation between economic variables and arms demand will be tested.

Analysis/Interpretation

Using the forty representative countries, the relationship between arms imports and economic variables is principally analyzed using linear regression analysis. Multiple regression tests were also performed, but the findings of the tests were inconclusive. The methodology and results of these tests are presented in the Appendices.

Due to the capital nature of arms imports, as well as

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TABLE 1

REPRESENTATIVE THIRD WORLD COUNTRIES

AFRICA	MIDDLE EAST
Algeria	Egypt
Angola* Ethiopia	Iran
Kenya	Iraq Israel
Libya	Kuwait
Morocco	Oman
Nigeria	Saudi Arabia
Somalia	Syria
South Africa	U.A.E.
Sudan Zaire	
Tatic	

SOUTH ASIA

Afghanistan

Bangladesk*

India

Pakistan

EAST ASIA

Burma
Cambodia
China, Taiwan
Indonesia
Korea, North
Korea, Republic of
Malaysia
Philippines
Thailand
Vietnam, Soc. Rep. of*
Vietnam, South

LATIN AMERICA

Argentina
Brazil
Chile
Colombia
Cuba
Ecuador
Mexico
Peru
Venezuela

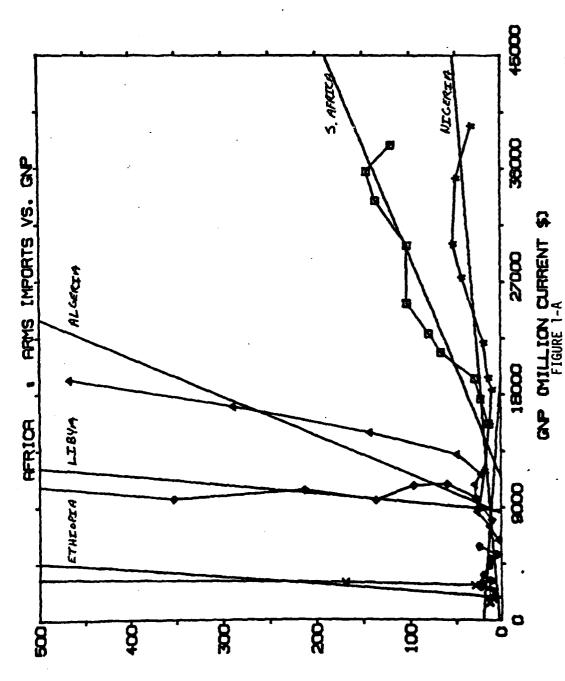
* Data unavailable or inaccurate.

the use of delivery versus agreement data, either a two or three year moving average was used throughout the study. Current rather than constant dollars were also used, primarily so that estimates derived from demand analysis could be used for supply side interpretation of financing needs. Finally, time series data is used throughout the study except for several multiple regression runs which use cross sectional groups of 16 and 33 countries.

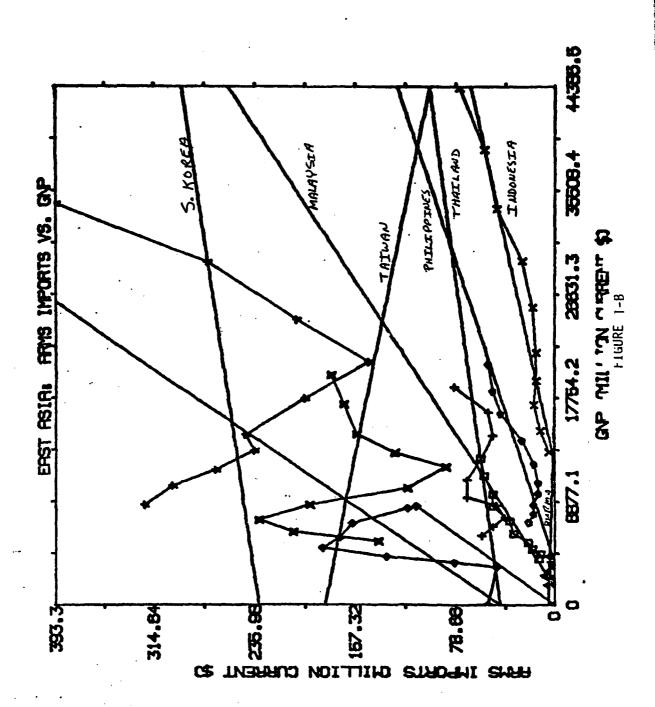
A three year moving average of arms imports was plotted against GNP, GNP per capita, and total exports. The countries were plotted by region and computer trend lines were drawn through the data points.

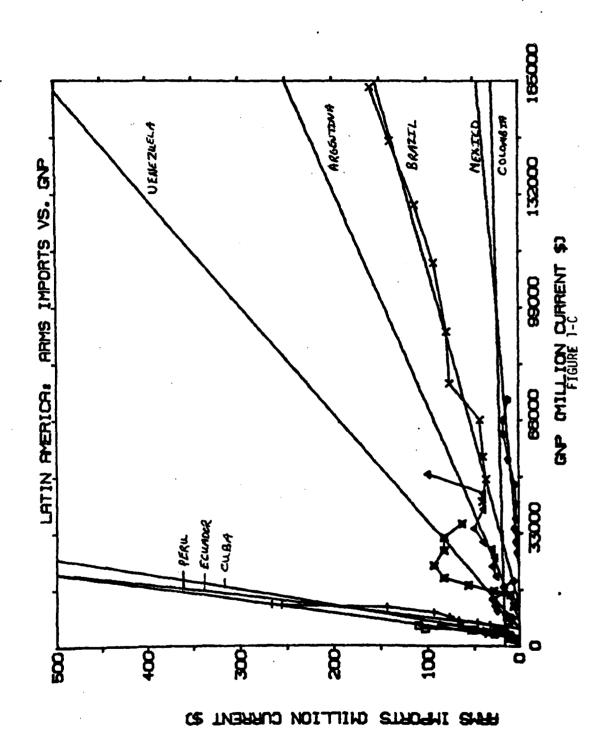
The graphs of arms imports versus GNP for the five regions are given in the text, while the graphs of arms imports (or arms imports per capita, respectively) versus GNP per capita, and total exports are provided in the Appendices. Except for the "client state" countries, a linear trend was prominent in most of the countries for a majority of the variables.

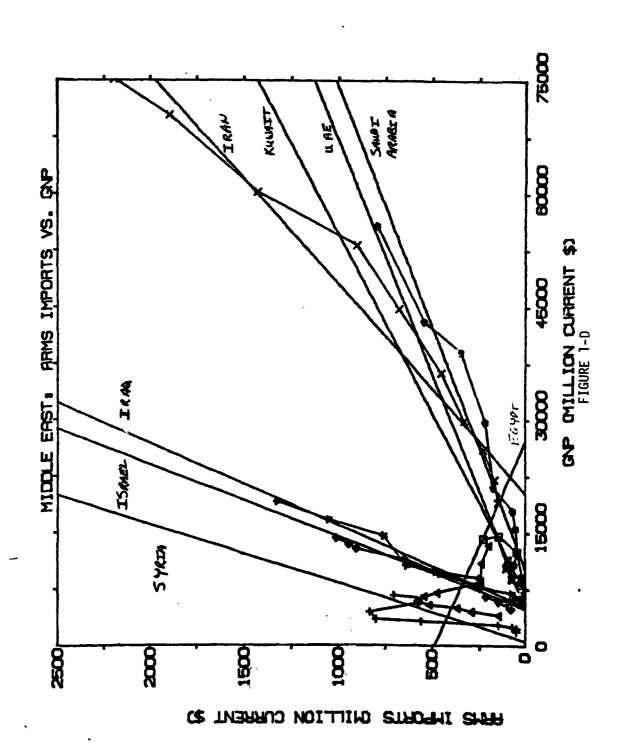
Based upon the straight line nature of the graphical results, linear regression tests were then performed. For forecasting purposes, the following criteria were set:

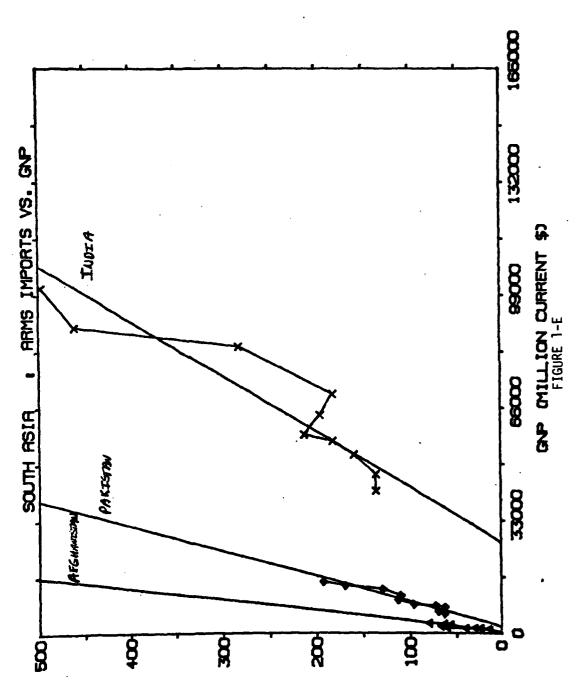


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If more than forty percent of the variation in arms imports (as determined by the r-squared figure) is explained by a variable and the t-test for that variable provides a ninety-five percent confidence level, then, for the purposes of this paper, the variable can be used to forecast arms import demand.

Since almost all of the tests had eight degrees of freedom, a "t" equal to 1.86 is required to fulfill the criteria.

Using this criteria, the following results were obtained:

Variable

	GNP	GNP p.c.	Total Exports	Total Exports p.c.	Military Expenditures	Milex per m n
Number of Countries which meet	30	28	29	25	24	20

From the above, GNP is obviously the most useful variable for forecasting purposes.

The results of all of the regression tests except GNP are provided in Appendix tables. From the arms imports versus GNP regression results presented in Table 2, two important findings related to the GNP coefficient and the resquared figures should be noted.

First, the GNP coefficient can be seen to vary widely. This coefficient measures the marginal propensity of a

TABLE 2

REGRESSION RESULTS: ARMS
IMPORTS VERSUS GNP

Region/ Country	GNP Coefficient	T-Test	R-Squared	Intercept
AFRICA			-	
Algeria Ethiopia Kenya Libya Morocco Nigeria Somalia South Africa Sudan* Zaire	.032 .182 .006 .147 .035 .001 .503 .006 001	5.40 2.81 4.21 7.46 5.65 2.79 8.93 7.54 .55 5.79	.79 .50 .69 .87 .80 .49 .91 .88	-276.84 -331.45 -7.27 -1,289.95 -158.15 2.64 -116.93 -64.01 20.45 -60.11
EAST ASIA				
Burma* Cambodia* China, Taiwan* Indonesia Korea, North* Korea, Rep. of Malaysia Philippines Thailand*	0003 .128 002 .002 .006 .001 .006 .003	34 1.19 57 9.71 .96 .48 11.09 6.25 1.39	.01 .15 .04 .92 .10 .03 .94 .83	5.33 21.16 181.41 -25.65 82.07 233.24 -9.27 -11.30 43.91
LATIN AMERICA				
Argentina Brazil Chile Columbia* Cuba Ecuador Mexico Peru Venezuela	.002 .001 .010 .0001 .011 .026 .0003 .031	3.09 16.10 2.89 .12 5.07 8.82 5.42 6.45 2.99	.54 .97 .86 .002 .76 .91 .78 .84	-12.22 -12.44 -70.39 16.09 -6.43 -55.88 -7.56 -156.97 -16.61
MIDDLE EAST				
Egypt* Iran Iraq Israel Kuwait Oman	018 .036 .092 .104 .021	-1.02 12.58 17.34 12.91 4.86 4.09	.12 .95 .97 .95 .75	489.70 -726.70 -470.44 -510.10 148.55 -41.05

Table 2 (Cont'd)

Region/ Country	GNP Coefficient	<u>T-Test</u>	R-Squared	Intercept
Middle East (Co	nt'd)			
Saudi Arabia Syria U.A.E. *,**	.016 .129 .016	10.80 2.81 1.87	.94 .50 .85	-159.33 -66.27 -79.92
SOUTH ASIA				
Afghanistan India Pakistan	.032 .006 .014	5.51 6.87 9.90	.79 .86 .93	-17.80 -164.84 -27.82

^{*} Do not meet criteria specified in text.

^{**} Only four (4) data sets available.

country to import arms, given an increase in GNP. From a cursory examination of the data, it appears that countries with large populations have lower coefficients. This may be due to the choice of countries selected for analysis (low population countries were in general only selected if they possessed a high arms import level). This point deserves further study.

The r-squared and t-test figures provide an additional finding which relates to the "client-state" hypothesis formulated in the theory section. In general, those countries which were described as client states have a very Thailand (.195); Cambodia (.150); low r-squared figure: Egypt (.115); North Korea (.103); Taiwan (.039); the Sudan (.037); and, South Korea (.028). Notable exceptions include Israel (.954) and Cuba (.762). While Cuba's anomalous behavior cannot easily be explained, one possible reason for the high Israeli figure is the fact that approximately thirty percent of Israel's GNP is spent on defense. in Israel's case, defense may be a leading contributing to GNP growth. This point also deserves further study.

The other regressions provide additional noteworthy results. As expected (due to its relationship to GNP), total exports and total exports per capita strongly

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correlate with arms imports and arms imports per capita respectively in a number of the countries studied. GNP per capita versus arms imports per capita is also a useful predictive variable. Military expenditure per member of the armed forces appears to have a significant correlation in only about half of the countries studied. Finally, the relatively low correlation of military expenditure with arms imports negates the often used assumption that arms imports are a constant percentage of military expenditures. Capital intensity arguments must be accounted for before this assumption can be validly made.

In short, based upon graphical and linear regression results, it appears that GNP may be used to project arms import demand in thirty of the forty countries studied.

Arms Import Demand Projections: 1980-1990

Based upon the above findings, arms import demand for thirty developing countries may be projected into the next decade using GNP growth estimates. In the other ten nations included in the study, other techniques must be used. Using these forty representative nations as proxies for all of the Third World nations in the five regions, estimates as to the importance of various regions in the Third World arms market

in the 1980s can be made.

Table 3 shows the projection methods used for the various proxy nations. In thirty nations, projections were performed, i.e., GNP was estimated and arms imports were forecast using the linear regression equations previously determined for each country. For four of the nations in the study (the Sudan, North Korea, the Republic the U.A.E.). of Korea, and pooled regressions were performed, since individual regressions did not provide an adequate basis for direct projections. The pooling data and tests are provided in the Appendices. Since Nigeria and Saudi Arabia were pooled with the Sudan and the U.A.E. respectively, the pooled regression results were also used to project Nigerian and Saudi Arabian arms demand. growth rate estimates used for both the direct and pooled projections are taken from the World Bank World Development Report, 1980.

For six of the forty nations analyzed, no discernable trend could be ascertained, using either individual or pooled data. Trend line regressions were also attempted for these nations, again without success. Since the arms demand for these nations is required in order to determine regional figures, a mean of 1968 to 1977 arms imports was used as an estimate of future demand.

TABLE 3

ARMS DEMAND PROJECTION METHOD: SELECTED THIRD WORLD COUNTRIES

	Direct Projection	Pooled Projection	Mean
AFRICA			
	Algeria Ethiopia Kenya Libya Morocco Nigeria Somalia South Africa Zaire	Nigeria Sudan	
EAST ASIA			
	Indonesia Malaysia Philippines	Korea, North Korea, Rep. of	Burma Cambodia China, Taiwan Thailand
LATIN AMERICA			
	Argentina Brazil Chile Cuba Ecuador Mexico Peru Venezuela		Columbia
MIDDLE EAST			
	Iran Iraq Israel Kuwait Oman Saudi Arabia Syria	Saudi Arabia UAE	Egypt
SOUTH ASIA			
	Afghanistan India Pakistan		

Table 4 contains estimates of arms import demand for the nations and regions in the study, while Table 5 shows the historical and projected importance of the five regions in the Third World arms market in the next decade. The largest projected arms demanders include: Libya; Iran; Iraq; Israel; Saudi Arabia; and, Syria. Regionally, Africa and the Middle East are estimated to be the largest arms importing regions, with East Asia, Latin America, and South Asia making up only a small percentage of the market.

Thus, using direct projections, pooled projections and (for "non-projectable" countries) mean figures, it appears that present trends in the relative importance of the Third World regions will continue into the next decade. The proportion of the market accounted for by East Asia will decline, while relative demand will remain approximately constant in Latin America and South Asia and increase significantly in Africa and the Middle East.

This chapter of the paper has tested the hypothesis that arms import demand can be forecast using estimates of economic variables. Some support for the hypothesis was found: in seventy-five percent of the countries tested, a significant corelation between the level of arms imports and the level of GNP has been noted. Using these results, arms

demand has been projected into the next decade, using estimates of GNP growth. On the basis of these projections, it can be seen that present trends of regional arms demand as a proportion of the total Third World market will continue into the future.

The next chapter of the paper deals with the supply of arms to the Third World, particularly as it relates to the importance and influence of the United States as an arms supplying nation.

TABLE 4
COUNTRY ARMS IMPORT PROJECTIONS

		1980		1985		1990	
Region/Country	1977	1970-80 GNP Growth Rate**	Projec- tion	1980-85 GNP Growth Rate**	Projec- tion	1985-90 GNP Growth Rate**	Projec- tion
AFRICA							
Algeria GNP Arms Imports	19,206	6.4	23,135 463	5.1	29,667	5.3	38,408 952
Ethiopia GNP Arms Imports	3,294	3.0	3,599 324	3.1	4,193	3.8	5,053
Kenya GNP Arms Imports	4,257	3.0	4,652	3.1	5,419		6,530 81
Libya GNP Arms Imports	17,674	& 4.	22,512 2,019	5.3	29,145	8.	38,636 4,390
Morocco GNP Arms Imports	10,775	6.4	12,979 296	5,1	16,664	5.3	21,548
Nigeria* GNP Arms Imports	39,459	6.4	47,530	5.1	60,952 64	5.3	78,909 82

Table 4 (Cont'd)

COUNTRY ARMS IMPORT PROJECTIONS

Projec- tion		663 217	67,882	7,396	9,038 19	7,393
1985-90 GNP Growth Rate**		3.8	4.3	3.8		
Projec- tion		550 160	54,997	6,138 93	7,500	5,198
1985 1980-85 GNP Growth Rate**		3.1	4.9	3.1	3.1	
Projec- tion		472	43,297	5,269 72	6,438	3,625
1970-80 GNP Growth Rate**		3.0	4.5	3.0	3.0	
1977		432	37,941	4,822	5,892	
Region/Country	Africa (Cont'd)	Somalia GNP Arms Imports	South Africa GNP Arms Imports	Zaire GNP Arms Imports	Sudan* GNP Arms Imports	TOTAL AFRICAN ARMS IMPORTS

Table 4 (Cont'd)

COUNTRY ARMS IMPORT PROJECTIONS

Projection		80,251	31,726	51,803	7,621	1,110
1985-90 GNP Growth Rate**		4.9	7.3	7.3	4.9	4.9
Projec- tion		63,179	22,306	36,421 98	6,000	874 95
1985 1980-85 GNP Growth Rate**		4.7	7.0	7.0	4.7	4.7
Projec- (ion		50,216 75	15,904 86	25,968	4,769	695 95
1970-80 GNP Growth Rate**		4.2	8.0	8.0	4.2	4.2 614(1975)
1977		44,385	12,625	20,614	4,215	614(
Region/Country	EAST ASIA	Indonesia GNP Arms Imports	Malaysia GNP Arms Imports	Philippines GNP Arms Imports	Burma* GNP Arms Imports	Cambodia* GNP Arms Imports

Table 4 (Cont'd)

COUNTRY ARMS IMPORT PROJECTIONS

		1980		1985		1990	
Region/Country	1977	1970-80 GNP Growth Rate**	Projec- tion	1980-85 GNP Growth Rate**	Projec- tion	1985-90 GNP Growth Rate**	Projec- tion
East Asia (Cont'd)							
China, Taiwan*	t t	8.0	t t	7.0		7.3	•
Arms Imports	19,/13		24,833 160		34,829 160		49,538 160
Korea, North*	0	5.2	i 1	4.6		4.5	
Arms Imports	9,030		10,513		13,164 196		16,405 217
Korea, Rep. of*		8.0	<u>=</u>	7.0		7.3	
GNP Arms Imports	34,405		43,340 389		60,787 501		86,459 665
Thailand*	,	8.0	,	7.0		7.3	
GNP Arms Imports	18,681		23,533 58		33,006 58		46,945 58
TOTAL FAST ASTA				≠ 5,			
ARMS IMPORTS			1,113		1,338		1,659

Table 4 (Cont'd)

COUNTRY ARMS IMPORT PROJECTIONS

			1980		1985		1990	
Region/Country	ıntry	1977	1970-80 GNP Growth Rate**	Projec- tion	1980-85 GNP Growth Rate**	Projec- tion	1985-90 GNP Growth Rate**	Projec- tion
LATIN AMERICA	ICA							
Argentina GNP Arms Im	gentina GNP Arms Imports	50,334	8.8	59,610 107	5.5	77,908	6.3	105,742
Brazil GNP Arms I	azil GNP Arms Imports	163,501	1	193,632 181		253,069		343,484
Chili GNP Arms I	ili GNP Arms Imports	14,555		17,237 102		22,528 155		30,577
Cuba GNP Arms I	ba GNP Arms Imports	5.2 6,318(1975)	5.2 975)	7,356	4.6	9,211 95	4.5	11,478
Ecuador GNP Arms I	uador GNP Arms Imports	6,011		7,119		9,304		12,628 272
Mexico GNP Arms I	xico GNP Arms Imports	72,181		85,483		1111,723 26		151,638

Table 4 (Cont'd)

COUNTRY ARMS IMPORT PROJECTIONS

	Projec- tion		25,476	75,249	17	2,054
1990	1985-90 GNP Growth Rate**					
	Projection		18,770 425	55,441	17	1,439
1985	1980-85 GNP Growth Rate**					•,
	Projec- tion		14,362	42,420	17	1,027
1980	1970-80 GNP Growth Rate**					
	1977	ıt'd)	12,127	35,819		
	Region/Country	Latin America (Cont'd)	Peru GNP Arms Imports	Venezuela GNP Arms Imports	Columbia* Arms Imported	TOTAL LATIN AMERICA ARMS IMPORTS

Table 4 (Cont'd)

COUNTRY ARMS IMPORT PROJECTIONS

Projection		164,515 5,196	41,972	22,754 1,856	31,269 805	4,564	121,963 1,792
1985-90 GNP Growth Rate**		8.	5.8	3.9	5.8	8.	5.8
Projec- tion		124,101 3,741	31,661 2,442	18,793 1,444	23,588	3,443	92,003 1,313
1985 1980-85 GNP Growth Rate**		5.3	5.3	3.7	5.3	5.3	5.3
Projec- tion		95,859 2,724	24,456 1,780	15,671 1,120	18,220 531	2,660	71,066
1970-80 GNP Growth Rate**		8.4	8.4	3.0	8.4	8.4	8.
1977		75,257	19,200	14,341	14,304	2,088	55,792
Region/Country	MIDDEL EAST	Iran GNP Arms Imports	Iraq GNP Arms Imports	Israel GNP Arms Imports	Kuwait GNP Arms Imports	Oman GNP Arms Imports	Saudi Arabia* GNP Arms Imports

Table 4 (Cont'd)

COUNTRY ARMS IMPORT PROJECTIONS

	Projec- tion		10,658 1,309	21,215	25,179 255	15,166
1990	ł 1		Ħ	2.	25	13
19	1985-90 GNP Growth Rate**		3.0	9.5	5. 8	
	Projec- tion		8,802	17,521	18,994	11,322
1985	1980-85 GNP Growth Rate**		3.7	3.7	5. 5.	•
	Projec- tion		7,340	14,611	" 14,671 106	8,510
1980	1970-80 GNP Growth Rate**		3.0	3.0	8.4	
	1977	(p	6,717	13,371	11,518	
	Region/Country	Middle East (Cont'd)	Syria GNP Arms Imports	Egypt* GNP Arms Import	UAE* GNP Arms Imports	TOTAL MIDDLE EAST ARMS IMPORTS

Table 4 (Cont'd)

COUNTRY ARMS IMPORT PROJECTIONS

		1980		1985		1990	
Region/Country	1977	1970-80 GNP Growth Rate**	Projec- tion	1980-85 GNP Growth Rate**	Projec- tion	1985-90 GNP Growth Rate**	Projec- tion
SOUTH ASIA							,
Afghanistan GNP Arms Exports	3,126	4.2	3,537 95	4.7	4,450	4.9	5,652
India GNP Arms Exports	101,471	4.2	114,801	4.7	144,437	4.9	183,466
Pakistan GNP Arms Exports	15,208	4.2	17,206 213	4.7	21,648	4.9	27,497
TOTAL SOUTH ASIA ARMS IMPORTS			832	•	1,102		1,456
TOTAL - ALL REGIONS	S		15,107		20,399		27,728

* Not directly projected. ** Source: World Bank, World Development Report, 1980.

TABLE 5
REGIONAL ARMS IMPORTS AS A PERCENT
OF THIRD WORLD ARMS IMPORTS:
1965-1990
(Percentage)

Year	Africa	East Asia	Latin America	Middle East	South <u>Asia</u>
1965	9	55	, 4	13	11
1970	6	47	3	30	5
1975	16	22	6	4 3	4
1980*	24	7	7	56	6
1985*	25	7	7	56	6
1990*	27	6	7	55	5

^{*} Projected

CHAPTER THREE: THE SUPPLY OF ARMS TO THE THIRD WORLD

Introduction

The last chapter of this paper dealt with Third World demand for arms. Various economic variables, particularly GNP, were found to be related to arms import demand. Based upon the relationship between GNP and arms import levels, projections of future arms demand were made.

This chapter discusses the sources of weapons which Third World countries have available to meet their future In particular, the role of the United States as a needs. major supplier of Third World weapons will be considered.

The chapter is divided into three sections. first, some comments are made on the nature of arms industries and the influence of government actions on arms transfers.

The second section presents historical market shares (the percent of arms supplied to a country or region by a particular supplier), with special note of the position of the United States as a supplier to the Third World. Based upon these shares and the demand projections provided in the previous chapter, the relative importance of the U.S. as an arms supplier in various regions of the Third World during the next decade will be assessed.

The final section of the chapter focuses on past and current U.S. arms transfer policy. The Foreign Military Sales credit program is reviewed with emphasis on the present distribution of FMS credits.

Background

The Nature of Arms Industries and Arms Production

The nature of arms industries and arms production often influences the actions of the major supplying nations. For political reasons a country may decide to produce arms. Depending on the type of arms produced, that country may then export arms for economic reasons.

Weapons may be classified into two categories—inferior and superior arms. Inferior weaponry refers to equipment which can be produced using little capital investment or skilled labor. Such equipment is often simple to use and easy to produce. Rifles, canteens, uniforms, grenades and mortars are examples of inferior military equipment. Since inferior equipment is easily manufactured, evidences only moderate economies of scale in production, and is required by even the most rudimentary armed forces, it will often be

produced internally by even low income countries. There is little need for export of this equipment, because economies of scale are not significant. Indeed, because most countries supply these weapons for themselves, there is little market for the marginal supplier.

Superior weapons, on the other hand, require large capital investment, skilled labor, high research and development expenditures, and quality resource inputs. Examples of superior weapons include aircraft and missiles, ships, armored vehicles and tanks, electronic detection equipment, and artillery. Due to the high fixed costs incurred in the production of this equipment (particularly research and development outlays), the unit costs of superior weapons can be lowered significantly by increasing the number of units built.

The developed countries have a comparative advantage in the production of superior arms. Possessing capital, trained labor, and expertise in producing technologically advanced goods, the European countries, the United States, and the U.S.S.R. have the capability to manufacture superior weapons. However, in order to make these arms affordable, long production runs are required. If internal demand is insufficient to justify these runs, as in many European nations, the additional arms produced must be exported to

countries which do not have the ability to produce these weapons.

The Third World countries are obvious candidates to import superior weapons. Since most Third World nations cannot produce superior weapons internally or require substantial assistance in the form of coproduction or licensing agreements, they must import their superior weapons from the developed world. The arms manufacturers in the developed world realize that, by exporting more arms, they can decrease their unit costs, thus lowering the prices they must charge. Thus, the arms manufacturers compete vigorously for sales to the Third World.

The above discussion partially describes the present supply situation in the Third World Arms Market. However, an important factor in arms manufacturing, exportation and purchasing has been neglected—the role of supplier and recipient governments.

Government Influences on Arms Transfers

Governments exert considerable influence on both the supply and demand sides of the Third World arms market. Depending on the policies of the governments involved, arms

tranfers between two countries may be hindered or aided.

Governments of countries with major arms supplying industries are interested in arms transfers for security, foreign policy, and economic reasons.

From a national security standpoint, the exportation of arms to another country could impose two future problems: 1) due to a radical change in the demanding country's government, the exported arms could be used against the supplying nation; or, 2) advanced weapons could be transferred to a supplying country's antagonist. transferred. countermeasures which render the weapon ineffective could be developed. Both the U.S. and the U.S.S.R. confronted this situation in the Middle East war. Since this damages the ability of a supplying nation to provide for its national security, limits are sometimes placed upon suppliers as to the countries which they may supply and the weapons they may export.

More often, however, weapons exports are used as instrument of foreign policy. In cases where a country receives arms from a single supplier, that supplier has considerable control over the foreign policy actions of the country involved. The 1965 Indo-Pakistan war, in which the U.S. embargoed arms sales to Pakistan, illustrates this After the embargo, Pakistan accepted situation.

ceasefire.

Three noted analysts have commented on the political significance of arms transfers.

William B. Quant, in his study, <u>Influences through Arms</u>
Supply: The Middle East, found:

Our rapid survey of a number of important cases of U.S. arms relations with Israel, Iran and Turkey has suggested that arms supply can provide an effective basis for influence in some circumstances . . .

On balance, it appears that decisions on military operations or policy concerning war and peace are the categories most likely to be influenced by an arms supplier if he chooses to make the attempt. In addition, it is probably easier to deter action than to reverse it, and to reverse undeclared policies than publicly stated ones. Arms recipients are more vulnerable to influence attempts in the midst of crises that pose serious threats to their security than in normal times; arms clients who do not control access to bases or other strategic assets of the patron are likely to be more vulnerable than others.

Finally, if any pattern of arms conducive to successful in seems influence attempts, it is a suspension of an ongoing arms supply relationship, followed by a negotiated resumption of the flow of arms as a quid pro quo, more or less explicitly stated, for some specific change of policy on the part of the arms recipient. Neither uninterrupted supply of arms nor a prolonged boycott seems as likely to produce positive results as the demonstration that the tap can be turned on and off in response to client's posture with respect to specific demands of the patron.

Quandt thus determined that a country's dependency on an arms supplier can provide the supplier with some influence

in the demanding country. The degree of control depends to a large extent on the circumstances of the situation.

Laurel A. Mayer provides other "control" determinants which may explain the degree of supplier influence: "Ultimately an ability [to exert leverage over recipient actions] can rarely be attributed exclusively to an arms supplier dependency, but rather to a series of additional factors—including trade, economic aid, investment, treaty commitments, military strength, ideology, and geographic proximity—which collectively determine the patterns of influence among states."

**Nonetheless, Nayer concludes: "This qualification stated, arms still remain an important tool in seeking political influence."

Finally, Anne H. Cahn, a prominent author, confirms: "political influence is most frequently cited as a rationale for arms sales." 6

In order to gain or maintain this influence, supplying countries often provide substantial amounts of military aid to developing countries. Henry Kissinger was noted for his use of such aid to gain foreign policy objectives:

Kissinger held [military] aid to be vital to U.S. influence abroad—to preserving ties with allies, forging more rational relationships with its adversaries, maintaining regional balances of power, and creating a new era of cooperation with all nations.

In addition to political influence gained by arms sales and military aid, domestic economic needs, particularly of indigenous defense industries, often drive arms supplying nations. Along with long production runs, most developed countries desire excess weapons production capacity. In time of war, defense production can be increased to replace combat losses. In peacetime, however, underutilized defense industries waste capital and resources. If arms are produced for export, some of the losses can be recouped. With longer production runs and the utilization of excess defense manufacturing capacity, arms procured by the supplying country for its own defense needs are less expensive.

The economy in general is also aided by arms exports. Jobs are created and GNP is increased. As with any export industry, arms sales abroad decrease balance of payments deficits and increase foreign exchange earnings. Thus, "weapons production provides domestic employment, aids in helping to create a more favorable balance of trade, and may assist in opening foreign markets for non-military goods."

In short, national security needs, foreign policy objectives, and economic arguments influence the governments of countries which export large quantities of sophisticated arms.

The governments of countries which import high technology military equipment also have various concerns. These include: the foreign policy implications of buying weapons from a given supplier, the stability of the supplier (especially when that supplier is the country's sole source of ammunition and spare parts), the cost of the weapons imported including the ability to receive grant aid and financing. and the supplier's willingness to allow technology transfers and coproduction facilities.

In receiving a large proportion of her arms from a particular supplying nation, a country is often presumed to be "aligned" with the ideological, economic, or political system of the supplier. Thus, Israel and South Korea are "aligned" with the United States, while Iraq, Algeria and North Korea are aligned with the Soviet Union. Non-arms trade links are frequently strong between aligned nations and their suppliers, and military alliances are often formed. In order to gain this increased trade and security assistance, the demanding country must relinquish some of its foreign policy independence to the arms supplying country. By using multiple suppliers, independence may be retained; however, significantly higher logistical and support costs are incurred.

The stability of the supplier is also an important

criteria which influences a demanding government's choice of arms supplier. Stability refers not only to the quality of the arms purchased and reliability of the supplier in fulfilling contracts, but also the past history of the supplying government's use of arms embargoes to affect regional conflicts. Obviously, a supplier who frequently halts arms sales to a customer in a time of need will be avoided.

The cost of the imported weapons is a third determinant of a demanding government's choice of suppliers. Cost includes both the "gross" price of the weapon and the weapon's "net price" when financing terms and grant aid are provided. The arms demanding government must, of course, take into account the political ramifications of accepting military aid. Where these considerations are not significant, financing terms may be a deciding influence in a demanding government's choice of supplier.

Finally, an arms demander may choose a particular supplier due to that supplier's willingness to transfer the expertise needed to indigenously produce a weapons system. This transfer may take place through the use of coproduction or licensing agreements. The International Institute for Strategic Studies has noted the importance of a willingness to transfer this expertise: "The transfer of technology for

75.

producing weapons is. . . as important a phenomenon as the transfer of the weapons themselves." A supplying country which strictly limits the exportation of technology may lose sales the countries which demand arms require coproduction contracts as a term of purchase.

Thus, countries which demand arms are influenced in their choice of suppliers by such factors as the alignment incurred when purchasing arms from a particular country, a country's dependability as an arms supplier, the financing and aid which a supplying government will provide, and the willingness of the supplier to enter into coproduction agreements.

The economic and political aspects of arms transfers noted above provide some insight into present patterns of arms supply and demand in the Third World.

In the next section of the paper, these patterns are described using market share figures. The shares of the U.S. and other major suppliers in the Third World arms market are presented on a global, regional, and country basis.

The Market Position of the United States in the Third World Arms Market

This part of the paper assesses the relative market position of the United States in the Third World vis-a-vis the other major arms suppliers (the U.S.S.R., France, the U.K., West Germany, and Italy).

Market position can be measured by relative market share, defined as the percentage of arms supplied to a recipient by a specific nation. The arms transferred can be measured by type (number of tanks, missiles, aircraft, etc.) or by dollar value.

In this paper, market share is found using the value rather than the type of weapons transferred. This is done for two reasons: 1) to maintain consistency with the demand projections provided in Chapter Two; and) to take into account the quality of the weapons transferred. While quality cannot be precisely equated with value, dollar amounts at least provide a measure of the perceived utility of the equipment purchased.

The market share figures are derived from ACDA WMEAT data for the period 1965 to 1978. The first three periods are ten year averages, while the latter two periods are five year averages. While this inconsistency is due primarily to the form in which the ACDA data is presented,

it is useful because the numerous changes in market share which have occurred over the past decade reflected.

Market share information is presented first globally, then regionally, and finally, by country.

Table 6 shows the percent of the entire Third World market accounted for by each supplier for the five time The percent of the market accounted for by the U.S. and the P.R.C. has declined, while the market shares of the U.S.S.R., France, the U.K., and the Federal Republic of Germany have increased.

Table 7 shows a breakdown of supplier market share by region. The market share of the United States has increased slightly in the Middle East, remained constant in East and South Asia, and decreased significantly in Africa and Latin America. The market share of the Soviet Union has increased in Africa, Latin America, and South Asia, while declining in East Asia and the Middle East. Both France and the U.K. have lost market share in Africa, but have increased their share of the East Asian and Middle East markets. and Italy have increased their market share in almost all of the regions; however, their individual percentage in any one market does not exceed ten percent.

While market shares have changed in the five regions,

TABLE 6
THIRD WORLD ARMS IMPORT MARKET SHARE (Percent)

Year	<u>U.S.</u>	U.S.S.R.	France	U.K.	P.R.C.	F.R.G.
1965-1974	53	29	4	3	5	2
1966-1975	54	28	4	3	2	0
1967-1976	52	27	5	3	4	2
1973-1977	41	32	6	5	2	4
1974-1978	36	34	7	5	1	4
				<i></i>		

ACDA: WMEAT

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TABLE 7
SUPPLIER MARKET SHARE IN THE THIRD WORLD (percentage)
Fed. Rep.

the importance of the regions as arms purchasers has also fluctuated. Table 8 shows that Africa and the Middle East have become and will continue to be the predominant arms importers, while the relative amount spent on arms in East and South Asia is declining. Latin America, meanwhile, showed some increase in relative importance.

When the results of Tables 7 and 8 are combined, the aggregate influence of the U.S. as an exporter of arms to the Third World appears to have declined significantly. The market share of the U.S. in Africa has substantially declined, while the amount of arms imported by Africa has increased. In East Asia, the U.S. has maintained a high market share; however, the proportion of the arms market accounted for by East Asian purchases has declined. Latin America has become a more important arms demander, but the percent of arms purchased from the U.S. has declined.

The Middle East provides one promising region with respect to U.S. sales. While the Middle East has increased its arms purchases to the point of being the largest arms importer, the countries of the Middle East have increased the percentage of arms they purchase from the U.S. These figures, however, include arms purchased from the U.S. by Iran. With the loss of the Iranian market, the relative influence of the U.S. in the region may be lessened.

TABLE 8

REGIONAL ARMS IMPORT DEMAND

Year	Africa	East Asia	Latin America	Middle East	South <u>Asia</u>
1965	9	55	4	13	11
1970	6	47	3	30	5
1975	16	22	6	43	4
1980*	24	7	7	56	6
1985*	25	. 7	7	56	6
1990*	27	6	7	55 .	5

^{*} Projected

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E.B. Rex The Third World Arms Market

In South Asia, the U.S. has maintained its market share, while the percent of the market accounted for by South Asia's imports has declined. This situation is analogous to that of the U.S. in East Asia.

Thus, on a regional basis, the market share of the U.S. has declined in two regions, stayed the same in two, and increased in one. U.S. market share has increased slightly in one of the now major arms importing regions (the Middle East) while declining significantly in the other (Africa).

Table 9 provides a description of changes in supplier market share on a country basis. 11 U.S. share has declined in thirteen countries and increased in ten. The U.S.S.R. has seen its market share decline in eleven nations, while increasing in six. Of the European producers, the West Germans and Italians display the greatest number of increasing share countries (fifteen and twelve respectively) while the U.K. has exhibited the most declines (fourteen).

Within regions, the U.S. has seen its market share decrease in most of the countries in Africa and Latin America, while U.S. share has increased in most of the countries in the Middle East (except Iraq, Oman, and Syria).

In short, based upon global, regional and country market share analysis, the following conclusions may be reached:

TABLE 9

COUNTRY MARKET SHARE CHANGES: 1965-1978

	ŭ.s.	U.S.S.R.	FRANCE	U.K.	WEST GERMANY	ITALY
AFRICA	D D	I	D	D	I	I
Algeria	-	D	D	-	*	*
Angola	-	Ď	*	D	*	-
Ethiopia	D	Ī	D	D	Ď	*
Libya	D .	Ţ	D	Ď	*	I
Morocco	D	*	Ī	*	*	*
Nigeria	I	I	Ţ	D	D	Ī
South Africa	D	-	*	D	•	I
Sudan	I	D	*	*	1	-
Zaire	D	-	I	-	D	-
EAST ASIA	*	D	I	I	1	-
Burma	D	-	D	I	I	-
Cambodia	*	•	•	-	₹.	-
China, Taiwan	*	-	-	-	-	-
Indonesia	*	D	-	D	I	_
Korea, North	-	Ď	-	-	Ī	-
Korea, Rep. of	D	-		-	I	I
Malaysia	Ĭ	-	* =	D	Ī	-
Philippines	Ď	_	-	Ĭ	Ī	I
	Ĭ	_	I	Ď	Ď	-
Singapore Thailand	Ď	-	-	*	*	-
LATIN AMERICA	D	I	D	I_	I	I
Argentina	D	•	*	I	Ď	*
Brazil	D	•	Ď	I	Ţ	I
Chile	*	-	*	D	*	-
Colombia	*	•	*	D	I	-
Cuba	-	*	-	-	-	-
Ecuador	D	-	I	*	Ī	-
Peru	D	I	D	D	D	Ī
Venezuela	I	-	D	I	I	I
MIDDLE EAST	I	D	I		I	I
E	7	D	I	I	I	1
Egypt	I I	D	Ì	Ď	Ī.	
Iran	1	D	T	D	Ĭ	I I
Iraq	*	Ū -	D ,	*		-
Israel		Ī	*	D	D	
Kuwait	I	1	••	ע	ν	-

Table 9 (Continued)

	U.S.	U.S.S.R.	FRANCE	U.K.	WEST GERMANY	ITALY
Middle East (Cont	inued)					
Oman Saudi Arabia Syria	i -	- - D	D I	I *	- * I	Ī
SOUTH AFRICA	*	I	*	*	*	*
Afghanistan Bangladesh India Pakistan	- * I	D * I D	- * I	I D *	- D *	- - -

Key: I = increasing market share.
D = declining market share.
* = no perceptible trend
- = Ø market share

- 1. For the period 1965 to 1978, the percentage of the Third World arms market accounted for by the U.S. has declined from fifty three percent to thirty six percent.
- 2. During the same period, the portion of the market accounted for by the Soviet Union, France, the U.K., and West Germany has increased.
- 3. Regionally, the U.S. has lost market share in Africa and Latin America, held approximately the same share in East and South Asia and slightly increased its share of the market in the Middle East.
- 4. The market share of the Soviet Union has increased in three regions (Africa, Latin America, and South Asia) and declined in two (East Asia and the Middle East) during the same period.
- 5. Except for the United Kingdom in Africa, the European supplying nations have maintained or increased their market share in all regions.
- 6. In the two largest arms importing regions, Africa and the Middle East, U.S. market share has declined or increased slightly, respectively.
- 7. On a country basis, U.S. market share during the period has declined in thirteen nations and increased in ten.

Thus, on a global, regional, and country basis, the percentage of the Third World Arms Market accounted for by the U.S. over the past fifteen years has declined.

As stated previously, a government's arms transfer policy may have an effect on the country's arms sales

abroad. The next section of the paper provides an overview of past and current U.S. arms transfer policies.

United States Arms Transfer Policy

The arms transfer policy of the U.S. government is set forth in several legislative acts and Presidential policy directives. Laws related to arms transfers include: the Mutual Security Act of 1954, the Foreign Assistance Act (FAA) of 1961, the Foreign Military Sales Act of 1968, and the International Security Assistance and Arms Export Control Act (AECA) of 1976. The Mutual Security Act gives the President responsibility for controlling U.S. arms transfers, while the other three laws describe U.S. government policy and procedures with respect to military assistance grants and loans, and U.S. arms export controls.

In addition to these Congressional declarations, Presidential directives and statements further define U.S. arms transfer policy. Three of the most recent and important include: Presidential Directive 13 (PD 13), made by President Carter on May 9, 1977; the Presidential Statement of February 1, 1978, and the Presidential Statement of January 4, 1980.

By reviewing these laws and statements, both the historical basis for present arms transfer policy and the present U.S. arms transfer policy may be determined.

The Mutual Security Act of 1954 tasked a specific branch of the government with the responsibility of controlling arms transfers. In this law, the President is held responsible for controlling "the export and import of arms, ammunition, and implements of war, including technical data related thereto." 12 The act requires the President to define the term "implements of war" and use his authority to insure that weapons are transferred "in furtherance of world peace and the security and foreign policy of the United States." 13 Thus, the Executive Branch, with the approval of Congress, is responsible for formulating U.S. arms transfer policy.

In 1961, the Foreign Assistance Act (FAA) was passed by the U.S. Congress. Given the then present Cold War, the FAA was an attempt to coordinate all aspects of foreign assistance programs currently being implemented by various branches of the government. The Executive and Legislative branches felt that, if all sources of foreign aid could be viewed simultaneously, a coherent aid policy which would more effectively deter Communist aggression could be developed.

Section II of this Act deals specifically with military aid. It expands the scope and clearly defines the use of the Military Assistance Program. This program was started at the end of World War II and from 1946 to 1948 provided over 450 million dollars worth of surplus arms to war ravaged Europe. 14

According to the Act, military assistance "involves the loan or outright grant to foreign countries of military equipment, facilities, technical assistance, repair and rehabilitation, supply operations support, and administrative support." 15 This aid should be given to meet "the needs of those countries in danger of becoming victims of active Communism or Communist supported aggression." 16

With later easing of Cold War tensions, different rationales for the granting of military aid were developed. As stated in a recent Congressional report on security assistance programs:

grant military assistance programs have been requested for the following purposes: to retain U.S. military base rights; to maintain regional arms balances and thus contribute to regional stability in areas important to the U.S.; to encourage greater military self-reliance on the part of certain nations; to promote favorable bilateral relations; to establish and maintain rapport with the military leaders of foreign countries in order to provide channels of communications,

dialogue, and influence which are valuable to the U.S. Government for diplomatic and commercial, as well as military reasons; to provide tangible evidence of U.S. support; to maintain internal security and contribute to self-defense capabilities; to preclude arms aid and sales by other nations; to insure the survival and security of nations to whom the U.S. committed [sic]; to contribute to the stability of friendly regimes; to contribute to internal development by assisting the military forces in less developed friendly countries to construct public works and engage in other activities helpful to their economic and social development. I

These same reasons continue to provide explanations for U.S. implementation and funding of security assistance programs.

With the increasing development of Third World economies during the late 1960s, the feeling of the Congress was that Third World nations could now afford to purchase the arms they previously received under grant aid programs. Because of this feeling, the Foreign Military Sales Act was passed in 1968.

This act clearly separated arms sales legislation from grant aid legislation and reflected the declining role of grant aid in U.S. arms policy.

Under this Act, the Foreign Military Sales program was formed. The FMS program consists of two distinct parts: 1) the procurement and sale of weapons on a government-to-government basis; and, 2) the furnishing of loans (FMS credits) to specific countries. These loans are then used to

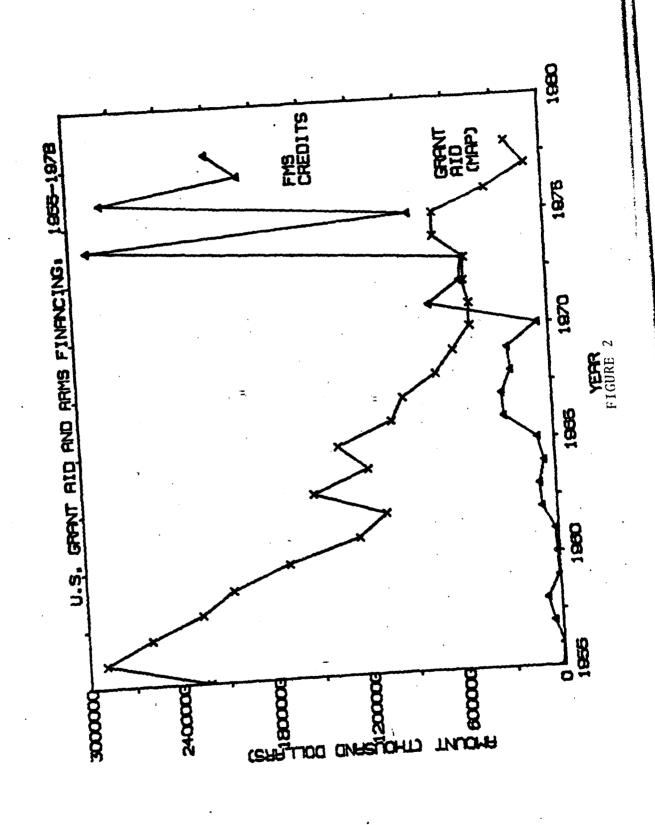
purchase defense equipment from the U.S. This law manifested the desire of the Congress to "wean" developing countries from grant aid by providing an easy means of obtaining arms through low cost, U.S. government backed loans. In addition, by selling arms through the government, arms transfers could be easily monitored and controlled.

The FMS program has grown from 1.6 billion dollars in sales and 700 million dollars in credit in FY71 to over 13 billion dollars in sales and 6 billion dollars in credit in FY79. Grant aid, on the other hand, has declined from 5.7 billion dollars in FY52 to less than 220 million dollars in 1979. These trends are displayed in Figure 2.18

Many of the provisions of the FMS Act were included in the next major piece of arms control legislation—the International Security Assistance and Arms Export Control Act (AECA) of 1976 (PL94-329). This law is the basis for current arms sales and financing policies.

With respect to arms sales, the AECA allows for the:

transfer of arms, other military equipment, and various services through government-to-government agreements. Under this program, the Department of Defense purchases military equipment or services from United States firms, or takes equipment to be sold from U.S. stocks (under some circumstances) and sells the equipment or services to a foreign government or sells the services of DOD personnel such as training or management advice.



As written, the "sales" portion of the AECA is at no cost to the U.S. government; administrative costs are paid by the purchasing government.²⁰

While FMS sales constitute the majority of U.S. arms transfers, commercial weapons sales are also controlled by the AECA. Section 38 of the AECA directs that "no defense articles or services designated by the President may be exported or imported without a license issued in accordance with the AECA." ²¹ This section further requires that "sales of 25 million dollars or more to other countries are prohibited through commercial channels and must be conducted . . . under the FMS program." ²² Coproduction agreements approved by the Congress and sales to NATO, Australia, New Zealand, and Japan are exempt from this requirement. ²³ In addition, State Department approval must be obtained for any commercial transaction in which more than 7 million dollars in combat equipment is transferred. ²⁴

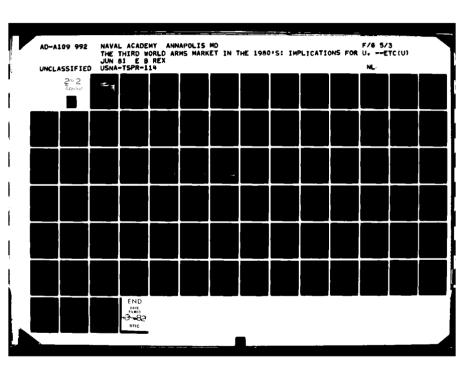
Arms credit is discussed in Section 23 of the AECA. The President has the authority to "finance procurement of defense articles and services or to guarantee financing for friendly foreign countries or organizations." ²⁵ Based upon this authority, three types of financing may be provided: DOD guaranteed credit, DOD direct credit, and Export-Import Bank direct credit.

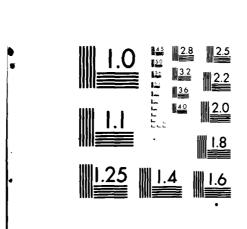
DOD guaranteed credit allows the Federal Financing Bank (the exclusive source of DOD guaranteed financing) to guarantee loans "against political and credit risks of non-payment." 26 This type of guarantee requires DOD to set aside ten percent of the principal as a reserve to cover the forfeiture of any loans. The charge for this type of loan is one-fourth of one percent of the principal.

In the case of DOD direct credit, the Department of Defense finances arms purchases out of its appropriated funds. Since all of the principal must be appropriated when direct credits are provided and only ten percent of the principal is required for guaranteed loans, the Department of Defense clearly desires to use guaranteed credits for arms sales whenever possible. The growth in the use of guaranteed credits is shown in Figure 3.

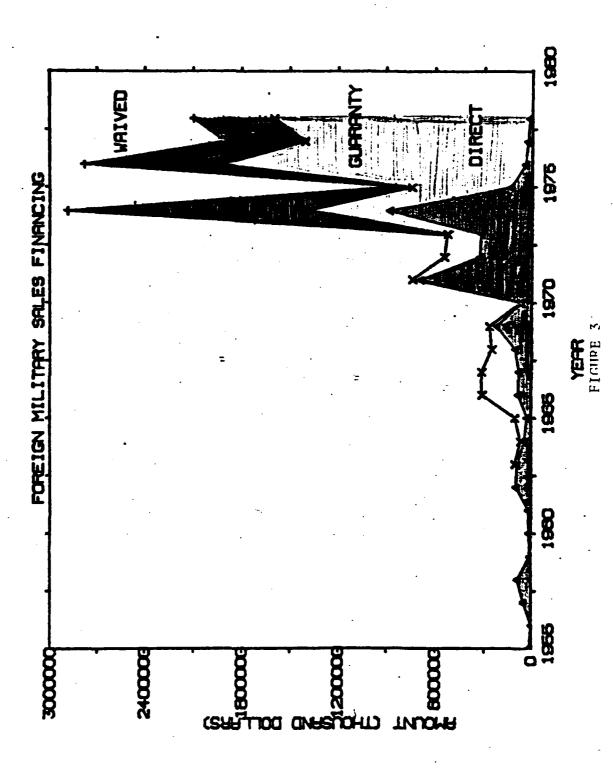
The final source of direct credit, the Export-Import Bank, is available only to developed countries. Section 32 of the AECA prohibits the Bank from providing arms credits to the LDCs. In practice, the Export-Import Bank does not allow military assistance loans, even to developed nations. 27

Section 23 of the AECA sets the repayment period and interest rates for the credits granted by the President. All credits must be repaid within twelve years after the delivery of the weapons. In some instances, the Defense





MICROCOPY RESOLUTION TEST CHART NATIONAL BUREAU OF STANDARDS 1963 A



Department requires earlier repayment. The interest rate charged is dependent upon "the current average interest rate . . . that the U.S. government pays on outstanding marketable obligations of comparable maturity." 28 The President may allow a lower rate of interest. A decreased rate, however, must be warranted by national security interests.

Both the sales and credit provisions of the AECA are controlled by numerous legislative restrictions written into various sections of the Act. Arms sales are denied to military dictators (except in extraordinary circumstances), countries which aid terrorist activities, and countries which divert development aid to military uses. Also, credits are denied to underdeveloped contries for use in purchasing sophisticated weapons systems, while limitations are placed on the use of credits to finance coproduction facilities. Finally, Chile and Argentina may not purchase arms under the FMS program, and no credits may be granted to Argentina, Brazil, El Salvador, Guatemala, Cuba, Ethiopia, Uganda, Cambodia, Laos, the Socialist Republic of Vietnam, Mozambique, or Angola. 29

In essence, the Arms Export Control Act provides the legal basis for the Foreign Military Sales and Credit program. The Act delineates who may purchase arms, who may

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receive financing for weapons purchases, modes of financing, and restrictions on the use of the FMS program. In concert with the other laws mentioned previously, the AECA provides the bulk of legislative action dealing with U.S. arms transfer policy.

In addition to ongoing Congressional declarations, statements made by the President clarify and refine various aspects of the U.S. arms policy. Three statements made by President Carter have significantly influenced the arms transfer policies of the U.S. government. statement, made by the President on May 19, 1977, stressed that "the United States must take steps to restrain its arms transfers" and that the United States will "henceforth view arms transfers as an exceptional foreign policy implement."30 In his statement, the President established restraints on arms transfers. Briefly, these include:

- The dollar volume of new commitments under the FMS program will be reduced.
- 2. The U.S. will not be the first supplier to introduce sophisticated weapons into a region.
- The incentive to promote foreign sales in effort to lower unit costs for DOD procurement shall be removed.
- Advanced weapons developed solely for export are prohibited.
- 5. Coproduction agreements are prohibited.

- 6. Retransfer of U.S. equipment is not permitted.
- 7. Embassies and military representatives may not promote the sale of arms abroad.

President Carter's directive applied to all transfers except those to NATO, Japan, Australia, and New Zealand, thus, his policy specifically affects the countries of the Third World.

The President's statement, known as Presidential Directive 13 (PD 13), met with much controversy both in the U.S. and abroad. While the President was praised for his interest in curbing arms sales, he was criticized for various decisions which exempted several major arms purchases from the provisions of PD 13. These exceptions included the sale of sophisticated AWACS planes to Iran, the sale of F-15s to Saudi Arabia, and the granting of 800 million dollars in military aid to South Korea in 1977. 31

Due to the criticisms which PD 13 was receiving, the President felt a reaffirmation of the PD13 principles was required. On February 1, 1978, President Carter issued another statement on arms transfer policy. In this statement, the President established new arms sales ceilings and reiterated the PD 13 restraints placed on "the sophistication of arms being transferred and on the spreading capability to produce armaments." 32

In April of 1979, the Chairman of the Senate Foreign Relations Committee expressed his belief that "it was timely for the committee to begin to consider possible alternatives to the current U.S. arms transfer policy. "33 The Foreign Relations Committee received extensive testimony on the subject of arms transfers and issued its report in March. 1980. The report stated that the "Carter arms transfer policy was beset with difficulties, in part because the policy had been oversold," 34 and declared "sales continue to be made at previous levels with only slight restraint shown." 35 The Committee asserted their belief that, because of the arms sales restrictions of PD 13, "the value of U.S. arms sales agreements in nominal terms remained fairly constant [from 1974 to 1979], resulting in reduction in real terms." 36 Meanwhile, "the West Europeans, particularly the French and British, have significantly increased their percentage of arms sales contracts to the Third World." 3/ In addition, "the Soviet Union . . . has also significantly increased its sales to the Third World since 1976 and had a record year in 1979." 38

The Foreign Relations Committee concluded:

The Committee continues to find the objectives of restraint worth pursuing, but it finds that attaining these objectives is difficult in the absence of support from the other major suppliers of the world.

Therefore, the Committee believes that the United States should adopt a balanced policy, which combines elements of restraint with an understanding that prudent arms transfers can serve important foreign policy and national security functions.

While the Senate Committee was preparing its report, the President, on January 4, 1980, removed two PD 13 arms transfer restrictions. Coproduction agreements and the development of export only weapons are now permitted. 40 This change was made based upon the recommendations of both the State Department and the Congress. The other constraints described in PD13 are in effect and may only be withdrawn on a case-by-case basis.

In short, the basis for current U.S. arms transfer policy lies in the laws passed by the Congress and the policy statements made by the President. At present, the gist of U.S. policy is presented in two documents: the Arms Export Control Act of 1976, and Presidential Directive 13. The AECA authorizes the Foreign Military Sales and Credit program and reduces the significance of the Military Assistance Program. It also provides procedures by which arms transfers abroad may be sanctioned. PD 13 sets specific restrictions on the exportation of arms abroad and reflects the desire of the Carter Administration to lessen such sales if possible.

This section of the paper has described the arms transfer policy of the United States, both in the recent past and at present. Various restraints on U.S. arms transfers were described and comments on the influence of Congress and the President in establishing policy were made.

The next portion of the paper deals specifically with the Foreign Military Sales credit program. The relationship between arms credits and market share is examined and the present distribution of FMS credits is reviewed.

U.S. Military Assistance and U.S. Market Share

Security assistance has been an important instrument of United States foreign and national security policy for more than three decades. The essential purpose of the Security Assistance Program is to strengthen the security of the United States by enhancing the defense posture of nations with which we share political and military interests. Through carefully selected sales, grants, and training assistance, the United States has enabled friendly states to participate in and share the burdens of collective security.

This portion of the paper attempts to determine the recipients of this assistance and to reach some conclusions regarding the effect of Foreign Military Sales financing on U.S. market share in various regions and countries in the

Third World.

In FY 1979, approximately 655 million dollars were appropriated by Congress to provide funding for the FMS credit program. This sum permitted the financing of about 5.5 billion dollars worth of aid to twenty-six countries. During the period 1972 to 1978, over 11.5 billion dollars in financing was made possible. Of this amount, 3.5 billion dollars (primarily loans to Israel) was forgiven. 42

Table 10 shows U.S. market share and levels of FMS financing on a regional basis. U.S. market share is found by adding U.S. commercial sales data, FMS delivery data (weapons only) and the value of equipment supplied under the MAP and MASF programs, and dividing that sum by regional totals given in ACDA WMEAT. Total U.S. funding and grants include total FMS credits (direct, guaranteed, and waived) and MAP/MASF equipment.

Not surprisingly, the areas which have received the largest percentage of arms credit also have high U.S. market share figures. What is surprising, however, is the fact that the bulk of U.S. credits go to two regions, East Asia and the Middle East, while the other three regions receive only nominal amounts. South Asia has not received any FMS/MAP funding, while Africa and Latin America have been given less than ten percent of total U.S. military aid

TABLE 10

U.S. MARKET SHARE AND U.S. ARMS FINANCING
BY REGION: 1972-1978
(Millions U.S. Dollars)

					_
Region	Total Arms Imported	U.S. Arms Imported	Percent of Region	U.S. Grants+ Funding	Percent Of Total Grants+ Funding
AFRICA		,			
1972 73 74 75 76 77 78	460 485 770 1,410 2,585 3,150 5,245	14 9 14 20 58 136 182	3 2 2 1 2 4 3	29 22 25 59 125 114 120	3 2 1 5 4 7
EAST ASIA					
1972 73 74 75 76 77 78	3,670 3,955 1,890 1,895 905 935 1,225	1,977 2,767 1,353 1,457 754 569 878	542 70 72 78 83 61 72	587 557 729 644 668 357 409	56 56 22 52 23 21 23
LATIN AMERICA					
1972 73 74 75 76 77 78	380 565 450 585 965 1,075 1,070	70 67 71 112 187 188 107	18 12 16 19 19 17	79 85 139 180 270 107	8 9 4 15 19 6 5
MIDDLE EAST					
1972 73 74	1,975 3,735 4,185	560 506 1,678	28 14 40	346 325 938	33 33 74

Table 10 (Cont'd)

Region	Total Arms Imported	U.S. Arms Imported	Percent of Region	U.S. Grants+ Funding	Percent Of Total Grants+ Funding
Middle East ((Cont'd)	,	•		
75 76 77 78	3,875 5,695 7,690 7,585	1,702 2,908 3,726 3,033	44 51 48 40	247 1,019 632 659	28 14 66 65
SOUTH ASIA				ı	
1972 73 74 75 76 77 78	370 450 400 325 750 1,075 545	6 5 13 14 20 51 58	2 1 3 = 4 3 5	.1 0 .2 .2 .4 0	0 0 0 0 0 0

during the period.

Appendix 11 shows U.S. arms imports, market share, military assistance (dollars) and military assistance (as a percent of the regional total) for selected countries of the Third World. There does not appear to be any direct numerical relationship between funding provided and market share; however, those countries which receive a large percentage of U.S. aid again tend to buy a high percentage of their arms from the U.S. Also, FMS funds are not evenly distributed; in fact, Israel and Korea receive the bulk of military assistance credits.

In short, a quick perusal of FMS credits and U.S. market share provides hardly unexpected results: in those regions and countries which receive a large percentage of total U.S. credits, U.S. market share is high. More importantly, there is an extreme concentration of FMS credits in two regions, East Asia and the Middle East, and in two countries, Korea and Israel.

CHAPTER FOUR: CONCLUSIONS

Based upon a partial analysis of the Third World arms market, seven conclusions are asserted:

- 1. Arms import levels are systematically related to GNP, GNP per capita, total exports, total exports per capita, military expenditures, and military expenditures per member of the armed forces in a number of the Third World nations studied. In thirty of the forty nations analyzed, arms demand is significantly correlated with GNP.
- 2. Arms demand can be forecast using estimates of future GNP. Regional projections show that Africa and the Middle East will be the largest arms demanders in the next decade, while the portion of the market accounted for by East Asia, Latin America, and South Asia will be small.
- 3. From 1965 to 1978, U.S. market share in the Third World declined from 53 percent to 36 percent. U.S. share remained about constant

in the Middle East and South Asia, declined significantly in Africa and Latin America, and increased in East Asia.

- 4. During the same period, the market share of the Soviet Union has increased in three regions (Africa, Latin America, and South Asia) and declined in two (East Asia and the Middle East). Except for the United Kingdom in Africa, the European supplying nations have maintained or increased their market shares in all regions.
- 5. Present market share trends combined with demand projections show that U.S. arms transfer policy toward Africa and Latin America will be of importance in the future.
- 6. The current U.S. arms policy as embodied in the Arms Export Control Act and Presidential Directive Thirteen limits the transfer of weapons to the Third World. Provisions of the AECA particularly restrain arms transfers to Latin America.
- 7. The areas which receive the largest

percentage of U.S. Foreign Military Sales credits have high U.S. market share figures. The bulk of FMS credits go to two regions, East Asia and the Middle East, and to two countries, the Republic of Korea and Israel.

These conclusions have several policy implications. Africa and Latin America are important regions for both economic and political reasons in the next decade. market share has declined to half of 1965 levels in the two regions. If a policy decision to increase sales in the two is made, the following recommendations are regions provided. First, a more liberal arms policy, especially with respect to Latin America, is recommended. restrictions on FMS credits and sales to Argentina, Brazil, Chile, and Guatemala should be repealed. Secondly. a different distribution of FMS credits may allow the countries of Africa and Latin America to purchase more U.S. arms. Currently, less than one percent of total FMS credits go to these regions.

In sum, this paper has reviewed the demand and supply of arms to the Third World. Seven conclusions have been reached. Based upon these conclusions, policy implications and options have been presented.

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³Ibid.

4U.S., Department of Defense. Annual Report: Fiscal Year 1980 (Washington, D.C.: Government Printing Office, 1979), p. 223.

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⁷Amelia C. Leiss and Geoffrey Kemp, Arms Transfers to Less Developed Countries (Cambridge, Mass: MIT Press, 1970), p. 22.

⁸Ibid., p. 26.

9<u>Ibid</u>., p. 60.

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¹¹Ibid., p. 32.

12Stockholm International Peace Research Institute. The Arms Trade with the Third World (New York: Holmes and Meier Publishers, Inc., 1975), pp. 27-31.

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¹⁶Ibid.

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19Herman Weil, et al. Stochastic Simulations of Long-Range Forecasting Models (Arlington, Va: Defense Advanced Research Projects Agency, 1975), p. 1.

²⁰Ibid., p. 43.

²¹Jan Oberg, "Arms Trade with the Third World as an Aspect of Imperialism," <u>Journal of Peace Research</u>, 12:3 (1975), p. 215.

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27 Ibid.

²⁸Dusko Doder, "Soviets and India Set \$1.6 Billion Arms Agreement," Washington Post, May 29, 1980, p. A-1.

²⁹See Michael D. Eiland, "Military Modernization and the PRC Economy," Report to the Office of the Assistant Secretary of Defense, International Economic Affairs Directorate, May 1977 (Washington, D.C.: Government Printing Office).

³⁰Ibid., p. 5.

³¹Ibid., p. 4

³²Ibid., p. 20

33"World Arms: The Scramble to Cash In on Weapons Exports," Business Week, March 24, 1980, p. 65.

34 Ibid.

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International Institute for Strategies Studies. The Military Balance 19--, (Dovking, England: Adlard and Son).

²Stockholm International Peace Research Institute. <u>SIPRI Yearbook of World Armament and Disarmament, 19--</u> (New York: Humanities Press).

³Geoffrey Kemp, Robert Pfaltzgraff, Jr., and Ra'anon Uri, ed., Arms Transfers to the Third World: The Military Buildup in Less Industrial Countries (Boulder Colorado: Westview Press, 1978), pp. 87-106.

4Harkavy and Neuman, Arms Transfers in the Modern World, p. 38.

⁵Ibid., p. 39.

⁶Ibid., p. 79.

7 Ibid.

⁸Ibid., p. 45.

⁹Ibid., p. 39. This problem was minimized in the study since the computer tape provided by ACDA contained twelve years of data (1967-1978) with the same base year and current revisions.

10 Ibid.

 11 The country rankings are provided in the Appendices.

 12 The projection of Iran's arms demand is based upon the country's arms demand pattern under the Shah and pre-war GNP growth estimates. Given the present regime and Iran's economic problems, it is unlikely that Iran will be a major arms demander in the near future.

Chapter III

Laurel A. Mayer, "Third World Arms Transfers and U.S. Foreign Policy" (Ph.D. dissertation, Miami University, 1977), p. 111.

²<u>Ibid</u>., p. 112.

3Kemp, et al., Arms Transfer to the Third World: The Military Buildup in Less Industrial Countries, p. 129.

⁴Mayer, "Third World Arms Transfer and U.S. Foreign Policy," p. 110.

5 Ibid.

⁶Ibid. p. 114.

⁷Harkavy and Neuman, <u>Arms Transfers in the Modern World</u>, p. 190.

⁸See U.S. Congress, Congressional Budget Office, "Budgetary Cost Savings to the Department of Defense Resulting from Foreign Military Sales," May 24, 1976.

9Mayer, "Third World Arms Transfers and U.S. Foreign Policy," p. 94. See also U.S. Congress, Congressional Budget Office, "The Effect of Foreign Military Sales on the U.S. Economy," July 23, 1976.

10 International Institute for Strategies Studies. Strategies Survey, p. 21, as quoted in Harkavy and Neuman, Arms Transfers in the Modern World, p. 300.

¹¹Market share figures are provided in the Appendices.

12 Kemp, et al., Arms Transfers to the Third World: The Military Buildup in Less Industrial Countries, p. 346.

13 Ibid.

14 Ibid.

15U.S. Congress, House. Committee on International Relations, <u>United States Arms Transfer and Security Assistance</u> Program, 95th Cong., 2nd Sess., 1978, p. 9.

16 Ibid.

¹⁷Ibid., p. 14.

¹⁸Ibid., p. 4.

¹⁹Ibid., p. 46.

20A notable exception is the provision that "the President, however, may reduce or waive the charge or charges concerning the use of plant and equipment and/or new recurring costs for particular sales that would significantly advance NATO standardization efforts or foreign procurement in the U.S. under coproduction agreements," <u>Ibid.</u>, p. 53.

²¹Ibid., p. 83.

- 22 Ibid.
- 23_{Ibid}.
- ²⁴Ibid., p. 85.
- ²⁵Ibid., p. 48.
- ²⁶Ibid., p. 49.
- ²⁷Ibid., p. 51.
- ²⁸Ibid., p. 50.
- $\frac{29\,\mathrm{Ibid}}{\mathrm{in}}$, P. 57. The major legislative restrictions included in the AECA are given in the Appendices.
- $30\underline{\text{Ibid}}$., p. 125. The complete text is provided in the Appendices.
- $^{31}\text{U.S.}$ Senate. Committee on Foreign Relations. The Conventional Arms Transfer Policy of the United States, p. 2.
- 32 See Appendix for full text of the February 1, 1978 statement.
- 33U.S. Senate. Committee on Foreign Relations, The Conventional Arms Transfer Policy of the United States, p. 1.
 - 34 Ibid., p. 2.
 - 35 Ibid.
 - ³⁶Ibid., p. 3.
 - 37 Ibid.
 - ³⁸<u>Ibid</u>., p. 4.
 - ³⁹Ibid., p. 17.
- 40Katherine Johnsen, "Guides to Clear Way for Export Fighter," Aviation Week, January 14, 1980, p. 18.
- 41U.S. Department of Defense. <u>Annual Report: Fiscal</u> Year 1980., p. 223.
 - ⁴²Ibid., p. 226.

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APPENDIX 1

COUNTRY RANKINGS

uo	(Millions)	GNP (Billions	(\$ \$)	Arms	Imports**	(Millions \$)
. India	(643)		3.	1.	Iran	(8,300)
sia	(142)	2. India	Ή.	2.	Iraq	(5,300)
. Brazil	(113.7)	•	5		Libya	(5,000)
. Bangladesh	(83.5)	4. Mexico	2		Israel	(4,800)
. Pakistan	(79.5)	5. Saudi Arabia	55.		Svria	(3,300)
6. Nigeria	(6.69)	6. Argentina	0		Saudi Arabia	(3,000)
	(62.3)	7. Indonesia	4.			(1,900)
	(49.9)	8. Nigeria	6	· ∞	Ethiopia	•
	(45.4)	•	(37.9)		S. Vietnam	(1,600)
10. Thailand	(44.3)	10. Venezuela	5.	•	Algeria	(1,500)
% of Total	63.5	% of Total	59.3		% of Total	7 7 7
(Developing)		O			(Developing)	•
1.	(38.8)				S. Korea	(1,400)
2.	(37.9)	•	(20.6)	•	Egypt	(1,200)
3.	(35.4)	3.	(19.7)		Peru	(1,000)
4.	(32.0)	4.	(19.2)	4	Taiwan	(850)
15. Ethiopia	(30.2)	15. Iraq	(19.1)	15.	Pakistan	(222)
•	(26.7)		(18.7)		Angola	(725)
17. Argentina	(26.4)	7.	(18.7)	~	Brazil	(650)
∞	(26.3)	∞	(17.7)	00	Cambodia	(625)
6	(25.1)		(15.2)	19.	S. Africa	(009)
20. Morocco	(19.2)	0.	(14.6)	20.		(490)
<pre>\$ of Total (Developing)</pre>	77.7	<pre>\$ of Total (Developing)</pre>	76.7		<pre>\$ of Total (Developing)</pre>	79.2
Source: ACDA World Mi	rld Military	Expenditures and Arms Transfers	Arms Transfer	U		

Expenditures and Arms Transfers ACDA World Military

** Cumulative (1974-1978) * 1978 Data

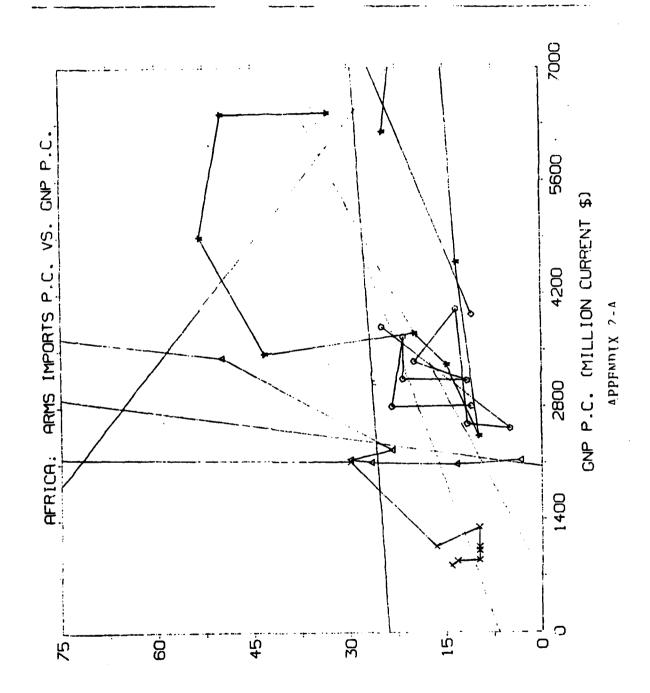
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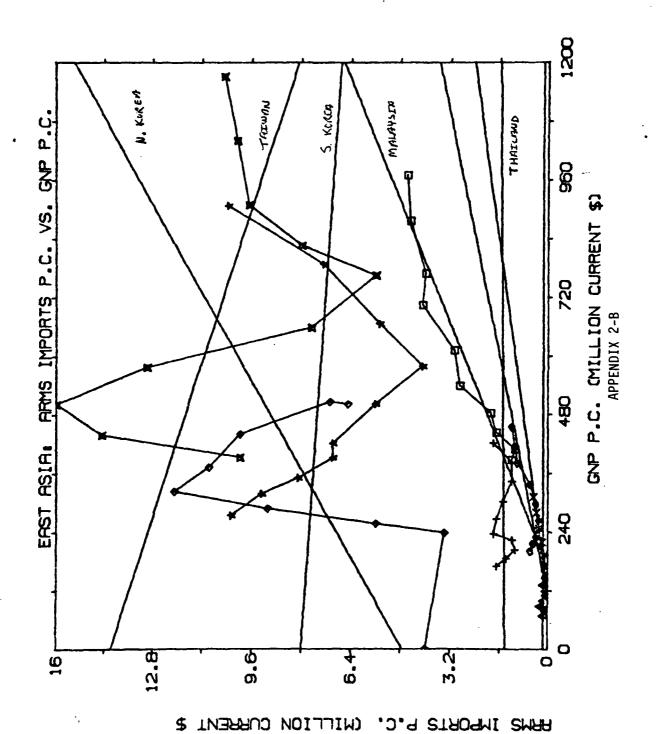
an*** (\$/Man)	ia (149,200) (111,500) (29,209) (26,133) (24,991) (14,336) (11,564) (11,564) (7,846)		(6,619) (6,468) (6,289) (5,289) (5,635) (5,167) (5,160) (7,653) (4,653) (4,653)	
Defense Exp/Man*** (\$/Man)	1. Saudi Arabia 2. Kuwait 3. S. Africa 4. Israel 5. Iran 6. Iraq 7. Venezuela 8. Libya 9. Kenya		1. Argentina 2. Malaysia 3. Nigeria 4. Algeria 5. Indonesia 6. Ecuador 7. Mexico 8. Morocco 9. Syria 10. N. Korea	
Defense Expenditures (Million \$)	(8,952) (8,747) (4,312) (3,076) (2,112) (1,957) (1,932) (1,906) (1,668)	65.1	(1,597) (1,465) (1,359) (1,115) (1,047) (1,026) (1,921) (1,817) (1,817) (1,817) (1,817) (1,817) (1,817)	84.3
se Expenditure	Saudi Arabia Iran Israel India N. Korea Iraq S. Africa Nigeria S. Korea	<pre>\$ of Total (Developing)</pre>	Taiwan Indonesia Egypt Kuwait Syria Argentina Peru Pakistan Cuba	<pre>\$ of Total (Developing)</pre>
7	10.09		11. 12. 14. 16. 17. 18.	1
ousands	(1,270) (615) (600) (588) (520) (460) (450) (350) (350)	57.	(260) (223) (225) (225) (208) (200) (165) (155) (143)	77.
Armed Forces (Thousan	India N. Vietnam S. Korea Pakistan N. Korea Taiwan Brazil Iran Egypt	<pre>\$ of Total (Developing)</pre>	Indonesia Thailand Syria Ethiopia Burma Cuba Israel Argentina Philippines	<pre>\$ of Total (Developing)</pre>
Arn	10 10		11. 12. 14. 16. 19.	

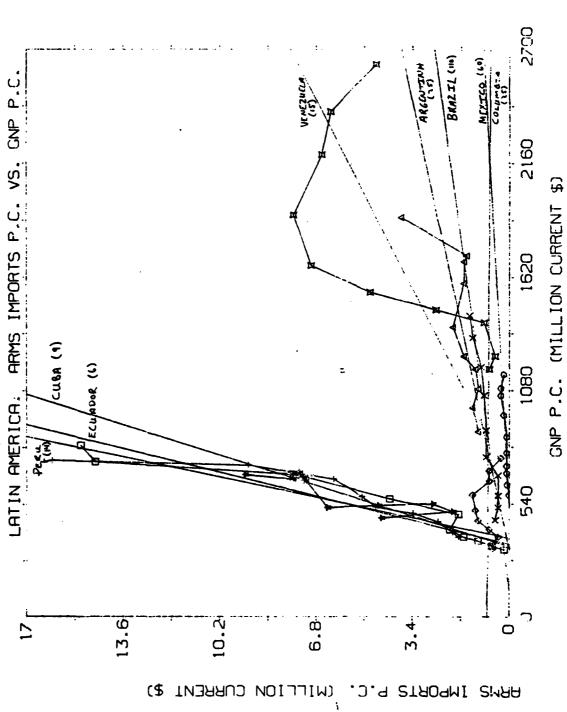
Source: ACDA World Military Expenditures and Arms Transfers

*** Average (1969-1978



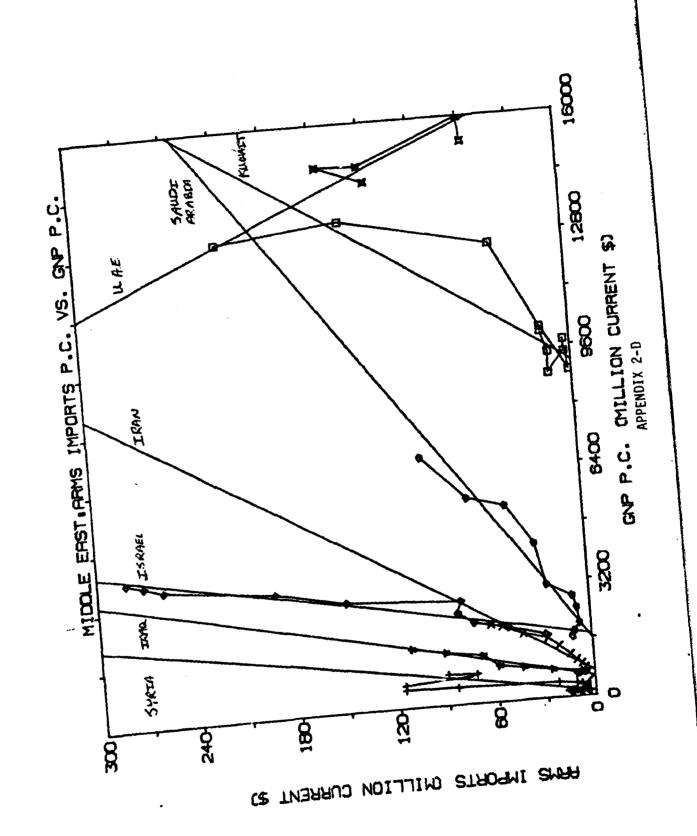
ARMS IMPORTS P.C. (MILLION CURRENT \$)

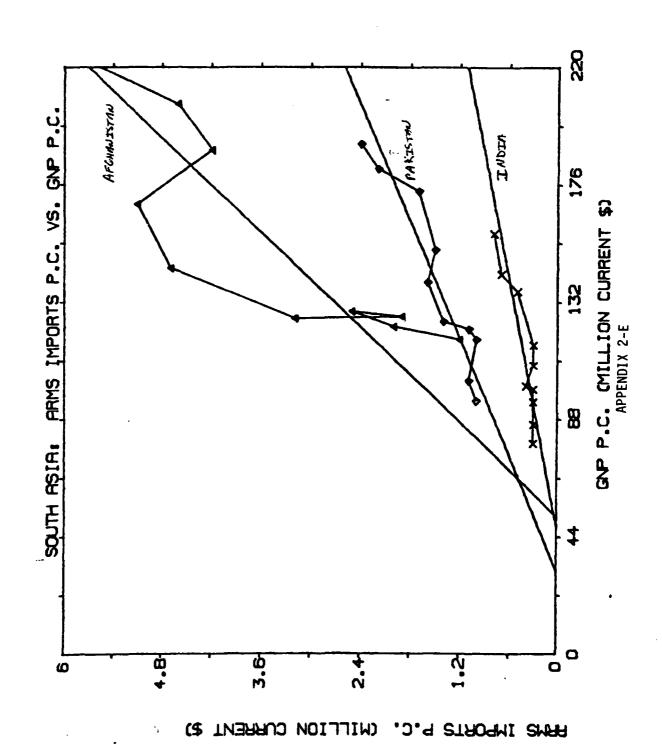


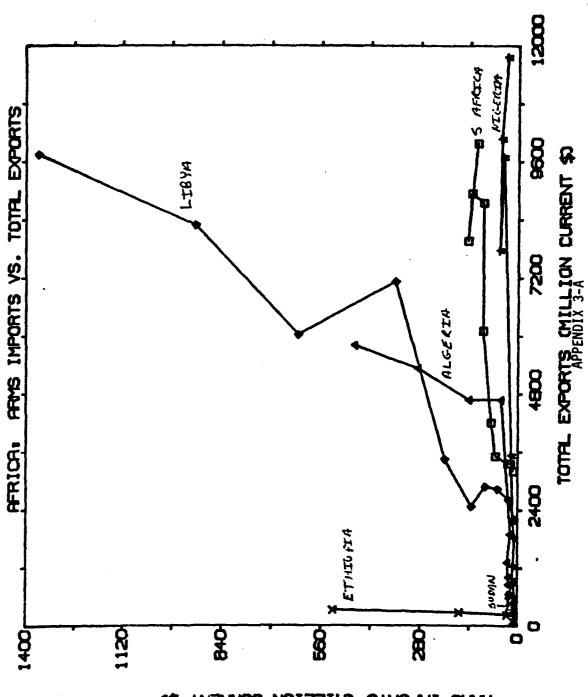


AppeninIX 2-C

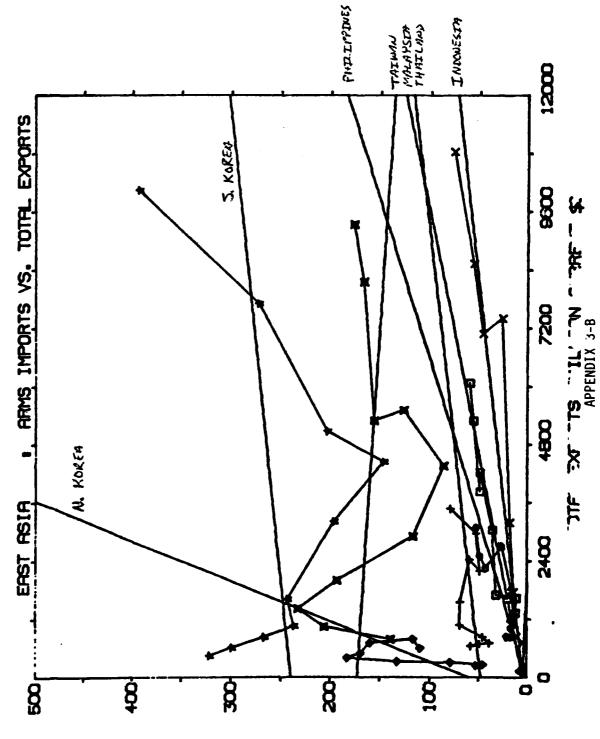
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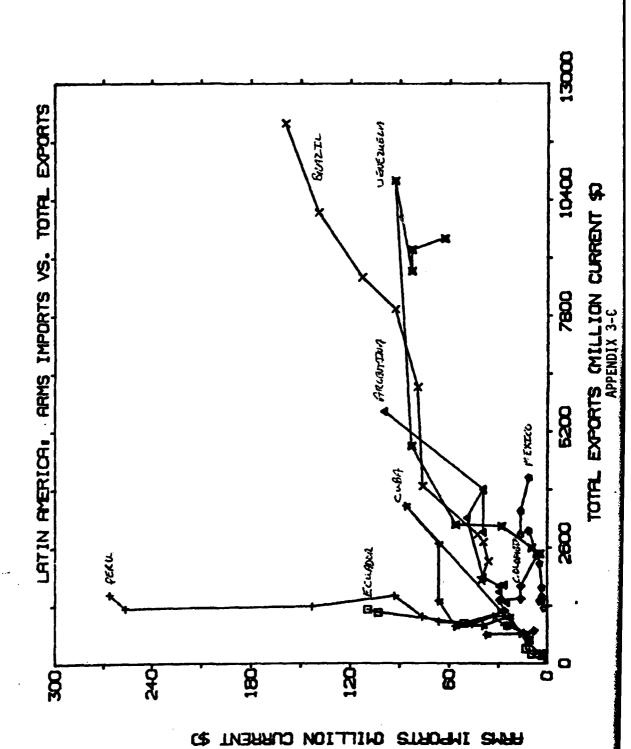


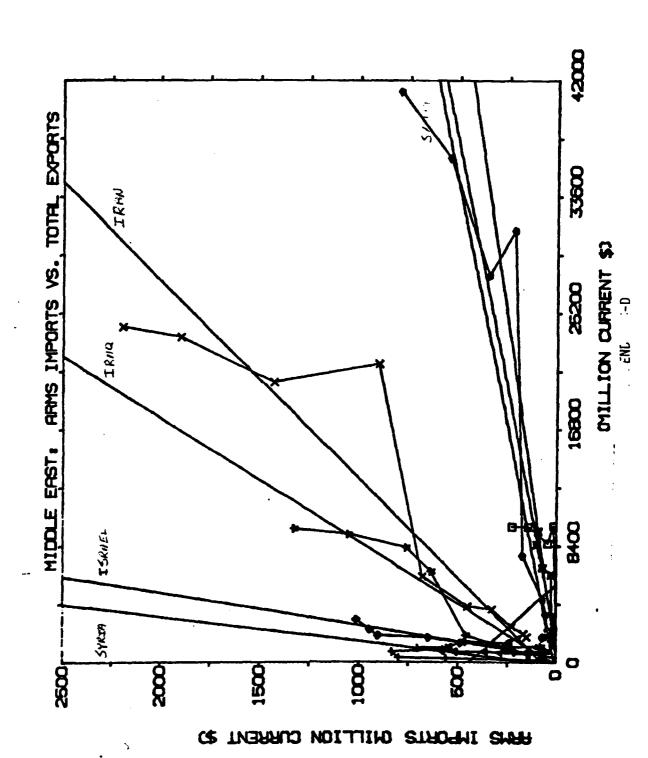


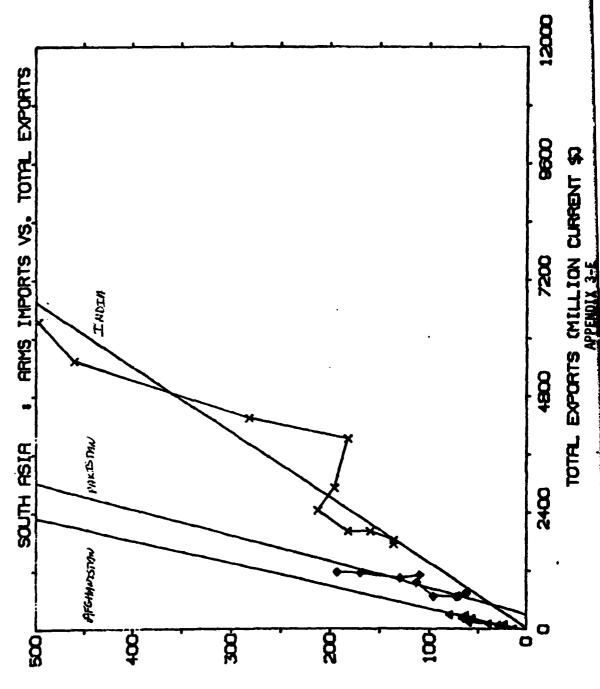
HEYE INFORTS CHILLION CURRENT \$3



HENR INFORTS CHILLION CURRENT \$7







HERE INFORTS ONILLION CURRENT \$7

APPENDIX 4-A
REGRESSION RESULTS: ARMS IMPORTS
VERSUS GNP PER CAPITA

Region/ Country	GNP p.c. Coefficient	T-Test	R-Squared	Intercept
AFRICA				
Algeria Ethiopia Kenya Libya Morocco Nigeria Somalia South Africa Sudan Zaire	.04 .21 .01 .14 .04 .001 .63 .01 003	4.00 2.63 5.00 2.33 4.00 1.00 7.00 10.00 -1.00 3.0	.76 .46 .64 .38 .79 .35 .87 .84 .17	-22.89 -14.74 93 -550.94 -11.07 .07 -52.85 -3.74 2.00 -3.64
EAST ASIA				
Burma Cambodia China, Taiwan Indonesia Korea, North Korea, Rep. of Malaysia Philippines Thailand	001 -1.16 01 .002 001 001 .01 .003 .0002	-1.0 -7.73 -2.50 10.0 10 33 10.00 3.00	.07 .91 .17 .91 .002 .01 .92 .76	.25 117.31 14.1523 8.13 8.00 -1.0633 1.40
LATIN AMERICA				
Argentina Brazil Chile Columbia Cuba Ecuador Mexico Peru Venezuela	.002 .001 .01 0001 .02 .03 .0004 .04	2.00 10.0 5.00 10 2.00 10.0 4.00 4.00 4.00	.48 .96 .80 .003 .64 .90 .76 .81	49 14 -8.96 .81 -8.15 -10.46 20 -13.55 -2.51
MIDDLE EAST				
Egypt Iran Iraq Israel	03 .04 .10 .12	-1.50 13.33 10.00 12.00	.18 .94 .96 .95	16.10 -26.70 -57.65 -202.18

Appendix 4-A (Cont'd)

Region/ Country Middle East (Con	GNP p.c. Coefficient	<u>T-Test</u>	R-Squared	Intercept
Kuwait Oman Saudi Arabia Syria UAE	.03 .06 .02 .14	3.00 6.00 10.00 2.33 -2.50	.72 .70 .91 .42	-318.40 -74.10 -25.91 -18.88 881.16
SOUTH ASIA				
Afghanistan India Pakistan	.03 .01 .01	3.00 10.00 5.00	.71 .83 .88	-1.78 35

APPENDIX 4-B
REGRESSION RESULTS: ARMS IMPORTS
VERSUS TOTAL EXPORTS

Region/ Country	TEXP Coefficient	<u>T-Test</u>	R-Squared	Intercept
AFRICA				
Algeria Ethiopia Kenya Libya Morocco Nigeria Somalia South Africa Sudan Zaire	.060 1.36 .017 .153 .105 .003 1.48 .015002 .020	3.56 2.61 3.78 7.76 1.75 3.90 14.35 5.07 09	.64 .46 .64 .88 .28 .65 .97 .76 .001	-58.41 -191.46 366 -349.3 -33.25 13.58 -38.28 -7.98 17.08 21.27
EAST ASIA				
Burma Cambodia China, Taiwan Indonesia Korea, North Korea, Rep. of Malaysia Philippines Thailand	002 -1.54 0031 .006 .121 .005 .010 .015	11 -2.81 60 7.48 1.45 .72 7.80 4.18 1.57	.0015 .66 .04 .87 .23 .06 .88 .69	4.81 127.22 172.87 4.36 61.00 239.87 4.44 .71 48.30
LATIN AMERICA				
Argentina Brazil Chile Columbia Cuba Ecuador Mexico Peru Venezuela	.013 .012 .035 0008 .018 .080 .005 .257	4.75 14.26 3.42 17 3.35 4.67 4.39 3.17 4.16	.74 .96 .59 .004 .65 .73 .71	4.30 12.66 -8.45 17.94 22.81 -15.34 -3.10 -187.38 2.85
MIDDLE EAST				
Egypt Iran Iraq Israel	079 .070 .112 .424	58 6.91 8.73 9.78	.04 .86 .91 .92	448.47 77.72 27.63 -138.27

Appendix 4-B (Cont'd)

Region/ Country	TEXP Coefficient	<u>T-Test</u>	R-Squared	Intercept
Middle East (Co	nt'd)			
Kuwait Oman Saudi Arabia Syria UAE	.014 .036 .014 .565	2.75 2.82 6.15 2.58 2.79	.49 .50 .83 .45	-23.11 - 3.42 13.12 138.24 -4.71
SOUTH ASIA				
Afghanistan India Pakistan	.214 .074 .184	5.71 7.52 5.17	.82 .88 .77	11.77 -1.30 -56.65

APPENDIX 4-C
REGRESSION RESULTS: ARMS IMPORTS
VERSUS TOTAL EXPORTS PER CAPITA

Region/ Country	TEXP p.c. Coefficient	<u>T-Test</u>	R-Squared	Intercept
AFRICA			,	
Algeria Ethiopia Kenya Libya Morocco Nigeria Somalia South Africa Sudan Zaire	.054 1.384 .018451 .093 .003 1.61 .016015004	3.52 2.33 3.12 6.31 1.46 3.19 12.83 4.31 60	.61 .41 .55 .84 .21 .56 .96 .70 .04	-2.46 -7.24 -2.60 -188.89 -1.47 .245 -15.29 433 1.519 1.76
EAST ASIA				
Burma Cambodia China, Tawain Indonesia Korea, North Korea, Rep. of Malaysia Philippines Thailand	012 -1.39 008 .803 .108 001 .001	41 -2.81 -1.31 6.91 1.08 09 6.56 3.33	.02 .66 .18 .86 .14 .001 .84 .58	.216 17.11 12.45 3.50 4.38 7.53 .391 .062 1.39
LATIN AMERICA				
Argentina Brazil Chile Columbia Cuba Ecuador Mexico Peru Venezuela	.013 .011 .033 002 .017 .078 .005 .247	4.29 12.02 2.89 44 3.01 4.22 3.96 2.01 3.59	.70 .95 .51 .02 .60 .69 .66	.23 .146 677 .862 2.70 -2.30 .076 -12.29
MIDDLE EAST				
Egypt Iran Iraq	136 .067 .110	81 6.39 7.91	.07 .84 .89	14.62 3.20 3.20

Appendix 4-C (Cont'd)

Region/ Country	TEXP p.c. Coefficient	<u>T-Test</u>	R-Squared	Intercept
Middle East (Co	nt'd)			
Israel Kuwait Oman Saudi Arabia Syria UAE	.444 .012 .035 .013 .566	8.77 2.07 2.70 5.44 2.19 1.06	.91 .35 .48 .79 .37 .27	-52.34 -16.36 -4.39 3.97 19.40 36.77
SOUTH ASIA				
Afghanistan India Pakistan	.203 .073 .178	6.37 6.52 3.31	.84 .84 .58	1.06 .004 740

APPENDIX 4-D
REGRESSION RESULTS: ARMS IMPORTS
VERSUS MILITARY EXPENDITURES

Region/ Country	MILEX Coefficient	<u>T-Test</u>	R-Squared	Intercept
AFRICA				
Algeria Ethiopia Kenya Libya Morocco Nigeria Somalia South Africa Sudan Zaire	1.07 2.76 .21 2.27 .86 .02 5.44 .07 .02 10	6.69 5.28 4.60 1.12 9.24 1.80 9.45 4.43 .32 49	.85 .78 .72 .13 .91 .31 .92 .71	-171.61 -131.38 23 -228.52 -104.06 3.75 -66.54 8.74 14.12 53.87
EAST ASIA				
Burma Cambodia China, Taiwan Indonesia Korea, North Korea, Rep. of Malaysia Philippines Thailand	.03 .43 .01 .06 .01 .04 .12 .07	.896 .40 19 10.53 .35 .89 .15 9.72	.11 .03 .01 .93 .02 .10 .97 .93	.33 61.29 73.60 -21.50 98.90 223.00 -1.50 7.85 43.01
LATIN AMERICA				
Argentina Brazil Chile Columbia Cuba Ecuador Mexico Peru Venezuela	.04 .05 .09 .01 .32 .95 .04 .36	1.80 2.07 1.76 .15 6.06 8.65 6.90 9.25 2.79	.32 .37 .30 .001 .86 .90 .86	14.17 -1.28 13.75 16.15 -36.15 -38.46 -6.19 -33.11 -23.37
MIDDLE EAST				
Egypt Iran Iraq	.40 .22 .85	.22 9.65 9.51	.01 .92 .92	325.87 -227.61 -585.39

Appendix 4-D (Cont'd)

Region/ Country	MILEX Coefficient	<u>T-Test</u>	R-Squared	Intercept
Middle East (Co	nt'd)			
Israel	. 5	9.65	.92	-169.06
Kuwait	.20	6.13	.83	-50.76
Oman	.08	1.86	.37	-7.40
Saudi Arabia	.07	7.69	.89	-44.45
Syria	.61	2.36	.41	117.13
UAE	.10	2.82	.73	34.79
SOUTH ASIA				
Afghanistan	1.47	4.38	.71	-9.96
India	.19	6.15	.82	-147.86
Pakistan	. 23	6.89	.85	-29.18

APPENDIX 4-E
REGRESSION RESULTS: ARMS IMPORTS
VERSUS MILITARY EXPENDITURES

Region/ Country	MILEX/AF Coefficient	<u>T-Test</u>	R-Squared Intercept
AFRICA			
Algeria Ethiopia Kenya Libya Morocco Nigeria Somalia South Africa Sudan Zaire	88.59 -9.95 3.05 -5.18 7.54 .78 37.40 4.45 6.58 -1.18	8.63 09 4.85 14 5.51 .33 .26 5.35 1.65 -1.25	.90
EAST ASIA			
Burma Cambodia China, Taiwan Indonesia Korea, North Korea, Rep. of Malaysia Philippines Thailand	12.77 -136.98 -5.04 13.05 17.62 26.83 11.87 11.71 10.54	1.64 -1.17 23 10.54 1.03 1.01 10.22 3.87 1.36	.25 -4,157.45 .21 -173.112.93 .01 169,993.23 .93 -9,523.629 .13 75,522.33 .11 221,464.93 .93 -16,165.44 .65 -4,944.88 .19 41,369.41
LATIN AMERICA			
Argentina Brazil Chile Columbia Cuba Ecuador Mexico Peru Venezuela	7.02 21.67 4.38 .75 35.38 26.76 4.73 5.12 12.57	1.96 1.48 .76 .22 4.76 4.65 5.73 10.77 2.45	.33 12,519.82 .21 -1,226.26 .07 26,882.40 .01 14,942.30 .79 -22,230.04 .73 -61,292.88 .80 -10,981.52 .94 10,680.48 .43 -52,451.58
MIDDLE EAST			
Egypt Iran Iraq Israel Kuwait	-46.74 101.43 115.15 43.19 2.55	49 8.76 2.63 3.75 6.47	.03 477,137.27 .91 -6.56 .46 -6.78 .64 -2.98 .84 -39,168.35

Appendix 4-E (Cont'd)

Region/ Country	MILEX/AF Coefficient	T-Test	R-Squared	Intercept
Middle East (Co	nt'd)			
Oman Saudi Arabia Syria UAE	5.82	23.00	.99	-55,248.52
	2.67	2.25	.63	31,707.96
SOUTH ASIA				
Afghanistan India Pakistan	262.77 253.48 106.32	2.36 11.57 1.88	.41 .94 .31	-44,459.07 -1.07 -31,303.91

APPENDIX 5

Multiple Regression Methodology/Results

In the first regression, time series data for 41 developing and 7 developed countries was analyzed. Regressions were run using MILEX, GNP, TEXP, POP, AF, MILEX/AF, and GNP p.c. as independent variables.

Out of the 41 developing countries, 17 showed r-squares greater than 0.8 (41%). Of the developed countries, 2 out of 7 (29%) showed r-squares greater than 0.8. A number of variables showed significant T-ratios; however, no one variable of the seven was significant in a majority of the countries. Additionally, many of the variables showed both positive and negative correlations, thus negating their usefulness for predictive purposes.

Three major problems existed in the regression. First, due to the large number of variables and the low number of observations, only four degrees of freedom were allowed. Secondly, many of the variables were highly correlated with each other and multicollinearity was thus significant. Finally, trend effects were not taken into account.

In the second regression, 21 developing countries were analyzed. These countries appeared to be the most significant and/or most predictable countries in the group. In this analysis MILEX, GNP, TEXP, GNP v.c., POP, AF,

MILEX/AF, and MILEX p.c. were the independent variables. Five different data manipulations were performed based upon the use of current versus constant dollars and arms imports as a three year moving average. The following combinations were tested: current dollars with no moving average for arms imports, constant dollars without a moving average, current dollars with a moving average, constant dollars with a moving average, and current dollars with arms imports as a moving average (three years) and MILEX, GNP, and TEXP p.c. lagged one year.

The results of this analysis showed that little difference existed between the results of regressions run using current dollars and those runs using constant dollars. Arms imports as a moving average substantially increased the number of countries with r-squares above 0.8 (from about 40 to 50 percent to 75 percent). Lagged GNP, GNP p.c., and MILEX/AF had the highest number of significant T-ratios (approximately 30 percent of the countries for each). On the basis of this regression, further regressions were run using current dollars and arms imports as a moving average.

The same problems existed in the second regression as in the first, i.e., few degrees of freedom, multicollinearity, and trend effects.

In the third regression, 21 countries were analyzed.

In this regression, MILEX-1 (lagged one year), GNP-1, TEXP p.c., and MILEX/AF-1 were selected as independent variables, while arms imports as a two year moving average was selected as the dependent variable. In this regression, a "time" variable was included to nullify time effects. Also, to reduce multicollinearity, two related variables (such as GNP-1 and TEXP p.c. or MILEX-1 and MILEX/AF-1) were not used in the same equation.

The results of this regression were the most promising of the four runs. Approximately 62 percent of the countries had r-squares above 0.8 while MILEX-1 and MILEX/AF-1 were significant variables in about 50 percent of the countries. GNP-1 showed a significant positive correlation in about 40 percent of the countries; however, it also showed a negative correlation in 12 percent of the countries. The time variable was significant in 20 percent of the countries; however, it also showed a negative correlation in 12 percent of the countries. The time variable was significant in 20 percent of the countries. The time variable was significant in 20 percent of the countries, thus it is likely that trend effects significantly skewed earlier regressions.

In this regression, problems with low degrees of freedom, multicollinearity, and trend were lessened or nullified. While the regression had only eight degrees of freedom, the previous regressions had only three or four.

Since variables which were highly correlated were not run together in this regression, multicollinearity effects were reduced. Finally, with the use of the "time" variable, trend effects were greatly decreased.

The fourth regression used the same methodology and variables as regression three, with the exception that TEXP p.c. was lagged one year. Those countries with the highest r-squares from regression three were used in this regression (16 countries). Approximately the same r-squares were found, yet TEXP p.c.-1 was significant in only about 25 percent of the countries. MILEX-1 and MILEX/AF-1 continued to be significant in about 50 percent of the countries.

Statistical problems in this regression were those noted in regression three.

APPENDIX 6

ARMS IMPORT DEMAND POOLED REGRESSION DATA: ARMS IMPORT (THREE YEAR MOVING AVERAGE) VERSUS GNP

Country	F _C	R-Squar	ed (t)	GNP Coefficient	Intercept
Nigeria Sudan	.4077	.483	4.10	.00077	12.00
Korea, North Korea, Rep. of	1.090	.377	3.21	.0064	111.94
Saudi Arabia UAE	.745	.920	12.27	.0142	-102.32

NOTES: 1. An F_C value less than 3.34 is required for a 5% confidence level, given 10 degrees of freedom in the numerator and 8 degrees of freedom in the denominator.

2. A t-test greater than 1.725 is required for a 95% confidence level.

APPENDIX 7

MAJOR SUPPLIER MARKET SHARE IN SELECTED THIRD WORLD NATIONS: 1965-1978

	West Germany Italy	27 30 1		3 8 2 2	
Share (%)	U.K.		7 7	ν4 ω	10 7 3
Market Sh	France	£ -	2	172566	41 28 18 8
	U.S.S.R.	96 84 71 66	60 53 57	56 81	27 38 55 67
·	U.S.	1	٠	81 79 71 20 6	Q 10 44
٤ ا	(Million U.S. \$)	277 296 445 710	315 640 725	129 151 190 537 1,600	749 1,116 1,835 2,694
	ABBTCA	Arrica Algeria: 65-74 66-75 67-76 68-77	Angola: 65-74 66-75 67-76 68-77 69-78	Ethiopia: 65-74 66-75 67-76 68-77 69-78	Libya: 65-74 66-75 67-76 68-77 69-78

MAJOR SUPPLIER MARKET SHARE IN SELECTED THIRD WORLD NATIONS: 1965-1978

				Market Sh	Share (%)		
	Total Deliveries (Million U.S. \$)	U.S.	U.S.S.R.	France	U.K.	West Germany	Italy
EAST ASIA							
Burma: 65-74 66-75 67-76	45 39 25	64 59	·	<i>~</i> ₩	7 8 6	11	
68-77 69-78	10 20			1	0.7	20 100 100	
Cambodia: 65-74	0	94	н	H	-		
66-75 67-76	726 720	96 97					
68-77 69-78	4 2	100 .92 "					
China, Taiwan: 65-74	0	100					
66-7.5	റ മ	100					
68-77 69-78	709 850	100 97					
Indonesia: 65-74 66-75	. 73	27 61	16 2	1	юю		
68-77 69-78	240 226 290	52 45 38	7	7	7	2 2	144.

MAJOR SUPPLIER MARKET SHARE IN SELECTED THIRD WORLD NATIONS: 1965-1978

	t any Italy						-1	2						3 3		←			2	2		-	ı		2	4
(\$)	West Germany																									
Share	ce U.K																25						-		10	6
Market	. France			•							-		-	#			11	6	13	7						
	U.S.S.R			7.0	29	62	41	45						-												
-	ies \$) U.S									100	66	100	96	93		18	31	36	47	59		95	92	91	70	74
	Total Deliveries (Million U.S. \$)		•	835	808	771	160	490		2,374	2,452	2,625	1,050	1,400		242	253	265	225	290		221	236	265	196	230
		EAST ASIA (Cont'd)	Korea, North:	65-74	66 - 75	92-19	68-77	82-69	Korea, Rep. of:	65-74	66-75	67-76	68-77	82-69	Malaysia	65-7	66-75	67-76	68-77	69-78	Philippines:		66-75	67-76	68-77	69-78

MAJOR SUPPLIER MARKET SHARE IN SELECTED THIRD WORLD NATIONS: 1965-1978

				Market Sh	Share (%)		
	Total Deliveries (Million U.S. \$)	U.S.	U.S.S.R.	France	U.K.	West	Italy
EAST ASIA (Cont'd)	nt'd)						
Singapore:							
65-74	2	32		2	35	9	
66-75	4	36		-	31		
92-19	170	44			97	9	
68-77	9	38			31	9	
82-69	170	41		9	12	ĸ	
Thailand:							
65-74	9	95			3	2	
96-75	434	96			· •		
91-19	∞	92			3		
68-77	0	81			8	2	
82-69	3	6				2	
		Ξ.					
LATIN AMERICA	A.						
Argentina:							
^	9	42		25	9	16	
92 - 99	320	40		23	S		
92 - 29	9	36	·	21	15		
68.77	7	31		14	19	14	14
69 - 78	œ	18		56	13	∞	œ

MAJOR SUPPLIER MARKET SHARE IN SELECTED THIRD WORLD NATIONS: 1965-1978

		t any Italy	10			
	(\$)	West Germany	2 4 S F	9 1 9	4 23 40 66	
)	Share	ce U.K	8 15 31	44 44 44 44 45 39 27 27	2 4 %	
	Market	France	23 22 23 13		37 30 31 40	
		U.S.S.R.				100 100 100 100
		U.S.	4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4	301132	40 31 31 19 33	
		(Cont'd)	475 531 690 572 650	213 246 355 357 330	148 182 175 99 60	295 312 355 480
		LATIN AMERICA	Brazil: 65-74 66-75 67-76 68-77 69-78	Chile: 65-74 66-75 67-76 68-77 69-78	Colombia: 65-74 66-75 67-76 68-77 69-78	Cuba: 65-74 66-75 67-76 68-77 69-78

MAJOR SUPPLIER MARKET SHARE IN SELECTED THIRD WORLD NATIONS: 1965-1978

				Market Share (%)	are (%)		
	Total Deliveries (Million U.S. \$)	U.S.	U.S.S.R.	France	U.K.	West Germany	Italy
LATIN AMERICA (Cont'd)	(Cont'd)						
Ecuador: 65-74	99	38		18	23	∞	
66 - 75 67 - 76 68 - 77 69 - 78	131 287 390	16 10 10	-	11 21 28	15 24 18	15 28 28	
Peru: 65-74 66-75 67-76 68-77 69-78	390 493 655 898 1,000	12 14 16 9	8 17 25 61 65	19 115 17 7	11 11 8 6	16 14 7 6	4
Venezuela: 65-74 66-75 67-76 68-77 69-78	291 326 375 405 380	26 28 27 32		44 40 33 32 13	12 112 118	1 11 20 21	<i>L</i> 88

MAJOR SUPPLIER MARKET SHARE IN SELECTED THIRD WORLD NATIONS: 1965-1978

					149
	Italy	11	4	1 1	
	West Germany	1 8 14	N W W	3 2 1	
Share (%)	U.K.	აი თ	<i>-</i> 6 & & &	1 1	1 7 1 1
Market Sh	France	1 3 4 10 22	1 2	12498	4821
	U.S.S.R.	91 89 84 69 36	21 15 12 6 4	84 73 70 68	
	U.S.	ડ	61 70 73 77		94 96 96 96
	Total Deliveries (Million U.S. \$)	2,661 2,780 2,801 1,748	2,798 3,877 5,271 7,005 8,700	1,233 1,721 2,451 3,740 5,300	3,380 4,031 4,941 3,956 4,800
	MIDDIE FAST	l .	Iran: 65-74 66-75 67-76 68-77 69-78	Iraq: 65-74 66-75 67-76 68-77 69-78	Israel: 65-74 66-75 67-76 68-77 69-78

MAJOR SUPPLIER MARKET SHARE IN SELECTED THIRD WORLD NATIONS: 1965-1978

				Market Sh	Share (%)		
	Total Deliveries (Million U.S. \$)	U.S.	U.S.S.R.	France	U.K.	West	Italy
MIDDLE EAST (Cont'd)	1t'd)		•				
Kuwait:							
65-74	99	6		ν.			
66-75	97	14		9			
67-76	181	17				11	
68-77	455	36	7	33	20	4	
82-69	750	44	. 7	20		M	
Oman:							
65-74	36				26		
66-75	29	4			22		
67-76	7.1	7			30		
68-77	114	4			53		
82-69	380	1			87		1
Saudi Arabia:							
	820	45		23	26	2	
66-75	1,038	46		18	32		
67-76	1,440	47		16	31	-	
	2,068	47		11	25		
82-69	3,000	20		6	24	1	m
Syria:							
65-74	1,694		93				
66-75	1,905		9.5				
67-76	2,261		89			-	
68-77	3,600		98	4		23	-
82-69	3,300		82	S	1	8	
							•

MAJOR SUPPLIER MARKET SHARE IN SELECTED THIRD WORLD NATIONS: 1965-1978

The second secon

			-	Market Share (%)	nare (#)		
	Total Deliveries (Million U.S. \$)	U.S.	U.S.S.R.	France	U.K.	West	Italy
SOUTH ASIA							
Afghanistan: 65-74	325		100				
66-75	309		100		٠		
92-19	311		93				
68-77	325		95				
82-69	350		94				
Bangladesh:							
65-74	53		57				
66-75	53		57				
92-19	61		57		∞		
68-77	. 106	-	57		S		
82-69	7.0		29		14		
India:							
65-74	1,674	3	7.9	2	S		
66-75	1,690	2	81	7	S	2	
67-76	1,680	2	81	2	4		
68-77	1,292	2	85	2	8	1	
82-69	1,900	7	84	2	3	1	

MAJOR SUPPLIER MARKET SHARE IN SELECTED THIRD WORLD NATIONS: 1965-1978

				Market Share (%)	are (%)		
	£						
	Intal Deliveries (Million U.S. \$)	U.S.	U.S.S.R.	France U.K.	U.K.	West Germany	Italy
SOUTH ASIA (Cont'd)	(t'd)						
Pakistan:							
65-74	852	11	23	27	+		4
66-75	842	10	ν.	26		,	•
. 92-29	831	10	2	32		ı	
68-77	662	13		32	23	2	
69-78	775	17	-	31	2	-	

APPENDIX 8

Arms Export Control Act Restrictions on U.S. Arms Transfers

- 1. Sales shall not be approved to arm military dictators who are denying the growth of fundamental rights or social progress to their people. The President may waive this sense-of-Congress limitation when he determines it would be important to the security of the United States and so reports to Congress (Section 1).
- 2. No sales shall be made, or credits or guaranties provided to any country whose laws, regulations, official policies, or governmental practices prevent any United States person from participating in the furnishing of defense articles and services on the basis of race, religion, national, origin, or sex (Section 5).
- 3. Unless the President determines that national security requires otherwise and so reports to the Congress, he shall terminate all sales, credits, or guaranties for one year to any government which aids or abets, by giving sanctuary from prosecution to any individual or group which has committed an act of international terrorism (Section 3(f)).
- 4. Sales of defense articles or services which would have significant adverse effect on the combat readiness of United States Armed rorces will be kept to an absolute minimum, and the President must certify to the Congress that each such sale is important to the security of the United States (Section 21(h)).
- 5. No sale or credit guarantee shall be made to an economically less developed country that is diverting development assistance or P.L. 480 sales furnished by the United States to military expenditures, or diverting its own resources to unnecessary military expenditures to a degree which materially interferes with its development, until the President is assured that such diversion shall no longer take place (Section 35(a)).
- 6. FMS funds may be used for procurement outside the U.S. only if the President determines that such procurement will not result in adverse effects upon the U.S. economy or the industrial mobilization base which

outweigh other advantages to the U.S. (Section 42(c)).

- 7. No credits shall be extended or guaranteed for any sale of sophisticated weapons systems, such as missile systems and military jet aircraft, to any underdeveloped country (other than France, Turkey, Iran, Israel, the Republic of China, the Philippines, and Korea), unless the President determines that such financing is important to the national security of the United States and reports each such determination to the Congress (Section 4).
- 8. No credit or guarantee shall be provided in any case involving coproduction or licensed production outside the United States or any defense article of U.S. origin unless the Secretary of State shall, in advance of such transaction, furnish the Congress with full information regarding the proposed transaction to include a description of the article(s) to be produced, their estimated value, and the probable impact of the proposed transaction on employment and production within the United States (Section 42(b)).
- 9. No funds shall be used to provide foreign military credit sales to Argentina, Brazil, El Salvador, and Guatamala (Section 503B, Foreign Assistance Appropriations Act, 1978).
- 10. No credit or cash sales may be made to Chile, and no cash sales may be made to Argentina after September 30, 1978 (see pp. 19-23).
- 12. In Fiscal Year 1978, not more than \$1.85 million shall be used for foreign military credit sales to the Government of the Philippines. Cash and credit sales to Turkey shall be limited to \$175 million in Fiscal Year 1978 (see pp. 19-23).

SOURCE: U.S. House of Representatives Committee on International Relations, United States Arms Transfer and Security Assistance Program (Washington, D.C.: GPO, 1978) pp.56-57.

APPENDIX 9

Conventional Arms Transfer Policy Statement By The President

The White House, May 19, 1977.

The virtually unrestrained spread of conventional weaponry threatens stability in every region of the world. Total arms sales in recent years have risen to over \$20 billion, and the United States accounts for more than one half of this amount. Each year, the weapons transferred are not only more numerous, but also more sophisticated and deadly. Because of the threat to world peace embodied in this spiraling arms traffic, and because of the special responsibilities we bear as the largest arms seller, I believe that the United States must take steps to restrain its arms trarsfers.

Therefore, shortly after my Inauguration, I directed a comprehensive review of U.S. conventional arms transfer policy, including all military, political, and economic factors. After reviewing the results of this study, and discussing those results with members of Congress and foreign leaders, I have concluded that the United States will henceforth view arms transfers as an exceptional foreign policy implement, to be used only in instances where

it can be clearly demonstrated that the transfer contributes to our national security interests. We will continue to utilize arms transfers to promote our security and the security of our close friends. But, in the future, the burden of persuasion will be on those who favor a particular arms sale, rather than those who oppose it.

To implement a policy of arms restraint, I am establishing the following set of controls, applicable to all transfers except those to countries with which we have major defense treaties (NATO, Japan, Australia, and New Zealand). We will remain faithful to our treaty obligations and will honor our historic responsibilities to assume the security of the state of Israel. These controls will be binding unless extraordinary circumstances necessitate a Presidential exception, or where I determine that countries friendly to the United States must depend on advanced weaponry to offset quantitative and other disadvantages in order to maintain regional balance.

1. The dollar volume (in constant FY 1976 dollars) of new commitments under the Foreign Military Sales and Military Assistance Programs for weapons and weapons-related items in FY 1978 will be reduced from the FY 1977 total. Transfers which can clearly be classified as services are not covered, nor are commercial sales, which the U.S.

Government monitors through the issuance of export licenses. Commercial sales are already significantly restrained by existing legislation and Executive Branch policy.

- 2. The United States will not be the first supplier to introduce into a region newly-developed, advanced weapons systems which would create a new or significantly higher combat capability. Also, any commitment for sale or coproduction of such weapons is prohibited until they are operationally deployed with U.S. forces, thus removing the incentive to promote foreign sales in an effort to lower unit costs for Defense Department procurement.
- 3. Development or significant modification of advanced weapons systems solely for export will not be permitted.
- Coproduction agreements for significant weapons, equipment, and major components (beyond assembly of subcomponents and the fabrication of high-turnover spare parts) are prohibited. A limited class of items will considered for coproduction arrangements, but with restrictions on third-country exports, since arrangements are intended primarily for the coproducer's requirements.

5. In addition to existing requirements of the law, the United States, as a condition of sale for certain weapons, equipment, or major components, may stipulate that

we will not entertain any requests for retransfers. By establishing at the outset that the United States will not entertain such requests, we can avoid unnecessary bilateral friction caused by later denials.

6. An amendment to the International Traffic in Arms Regulations will be issued, requiring policy level authorization by the Department of State for actions by agents of the United States or private manufacturers which might promote the sale of arms abroad. In addition, embassies and military representatives abroad will not promote the sale of arms and the Secretary of Defense will continue his review of government procedures, particularly procurement regulations, which may provide incentives for foreign sales.

In formulating security assistance programs consistent with the controls, we will continue our efforts to promote and advance respect for human rights in recipient countries. Also, we will assess the economic impact of arms transfers to those less-developed countries receiving U.S. economic assistance.

I am initiating this policy of restraint in the full understanding that actual reductions in the worldwide traffic in arms will require multilateral cooperation.

Because we dominate the world market to such a degree, I believe that the United States can, and should, take the first step. However, in the immediate future, the United States will meet with other arms suppliers, including the Soviet Union, to begin discussions of possible measures for multilateral action. In addition, we will do whatever we can to encourage regional agreements among purchasers to limit arms imports.

APPENDIX 10

Statement By The President, February 1, 1978

The United States Government, the Executive Branch and the Congress are pledged to bring about a reduction in the trade in conventional arms. Last year, I promised to begin reducing U.S. arms sales as a necessary first step. I will continue that policy this year.

In the last Fiscal year, the previous Administration and my Administration made sales commitments totaling many billions of dollars. While high, however, the total was considerably less than it would have been in the absence of new restraints we introduced, particularly in sales commitments to the developing countries of the world. Between January 20 and the close of the fiscal year, I approved and sent to Congress arms sales totaling \$5.7 billion, which is less than half the total approved during the same period in 1976.

Today, I am announcing that arms transfer agreements covered by the ceiling which I have established will be reduced by \$740 million in Fiscal Year 1978. This means that for the fiscal year which began on October 1, 1977, and which will end on September 30, 1978, new commitments under the Foreign Military Sales and Military Assistant programs for weapons and weapons-related items to all countries except NATO,

Japan, Australia and New Zealand will not exceed \$8.6 billion. The comparable figure for Fiscal Year 1977 was \$9.3 billion. This is a reduction of 8 percent, figured on constant Fiscal Year 1976 dollars.

A larger cut in the ceiling would violate commitments already made, including our historic interest in the security of the Middle East, and would ignore the continuing realities of world politics and risk the confidence and security of those nations with whom the United States has vital and shared foreign policy and security interests. A smaller reduction would neglect our responsibility to set an example of restraint that others might follow.

I intend to make further reductions in the next fiscal year. The extent of next year's reduction will depend upon the world political situation and upon the degree of cooperation and understanding of other nations.

I want to emphasize that the restraint policy I announced on May 19, 1977, was not aimed exclusively at the volume of arms transfers. Equally important is restraint in the sophistication of arms being transferred and on the spreading capability to produce armaments. Therefore, in addition to the ceiling, I established five specific controls applicable to all transfers except those to our

NATO allies, Japan, Australia, and New Zealand. These control included: (1) a control on the first introduction of certain advanced systems into an area; (2) a prohibition on advanced systems for export only; (3) a prohibition on various types of coproduction arrangements; (4) tighter controls on retransfer; and (5) special controls on sales promotions.

These guidelines are at the heart of my decisions to approve or disapprove an arms transfer.

As I stated in my October 4 speech to the United Nations, genuine progress in this area will require multilateral efforts. But, we are committed to taking the first steps alone to stop the spiral of increasing arms transfers. I call upon suppliers and recipients alike to join us in a determined effort to make the world a safer place in which to live.

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

AFRICA

8			16
U.S. Military Assistance (grants/credits	7517 5558 16274 29924 7304 5326	5000 30000 15000 27000	15161 9843 3000 14000 30000 43000
8	255481 255481 0	-* C 0 * 4 K	* 7.5 20 20 30 4 7 4 4 4 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6
Total	7517 5673 5321 14118 18135 58312	1302 1986 1986 860 50 356	1368 1705 1 2633 1 2988 16338 53261 93625
MAP Deliveries	7517 5558 5274 4924 7304 5326	0	161 43
PMS Deliveries	0 8 1 10797 51912	129 41408	1172 1411 2595 1941 12235 31645 81629
Commercial	103 107 46 50 34 1074	1302 86 1986 860 50 227 346	251 251 38 1047 4103 21616 11996
Total Deliveries (All Sources)	10000 10000 30000 50000 430000	10000 10000 10000 50000	10000 20000 50000 220000 210000
	Ethiopia 1972 1973 1974 1975 1976 1977	Kenya 1972 1973 1974 1975 1976 1978	Morocco 1972 1973 1974 1975 1976 1978

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

AFRICA

U.S. Arms Deliveries

U.S. Military Assistance (grants/credits)		6	
Total	303 2 693 4 2160 11 429 1 23533 47 1614 16 4724 12	440 0 0 0 41 0 807 1 4825 3 5702 4	0 0 0 14 89 1 28093 47
MAP Deliveries			
FMS Deliveries	₹2.01 ~	ĸ	28093
Commercial	303 693 2155 427 23532 1614	437 3 41 807 4825 5702 4670	14 89
Total Deliveries (All Sources)	20000 20000 20000 90000 10000 40000	130000 100000 130000 130000 130000 50000	20000 10000 30000 0 5000 10000 60000
,	Nigeria 1972 1973 1974 1975 1977 1978	South Africa 1972 1973 1974 1975 1977 1977	Sudan 1972 1973 1974 1975 1976 1977

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

AFRICA

Zaire	Total Deliveries (All Sources)	Commercial	FMS Deliveries	MAP Deliveries	Total Amount Share	are
	40000	2141	6747	47		8935 22
73	20000	13	586			599 3
974	50000	205	922		=	27 2
975	30000		462		4	
916	1 20000	173	2104		227	7 2
716	30000	1733	5864		7597	7 25
978	30000	937	3586		452	۶ 15

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

EAST ASIA

Ξ.			10
U.S. Military Assistance (grants/credits	198 7	94986 138278 268777 265212	57366 49758 106543 84292 97194 38593 23996
il Share %	908**00	983286 00053328	2888850 2888860
Total Amount Sh	547 180 158 125 182 182 1359	94988 138280 268777 265212	37848 64486 133240 150950 153110 167021
MAP Deliveries	198 7	94986 138278 268777 265212	12366 6058 46543 4292 4194 3593 496
PMS Deliveries	203 129 78 25 53		19785 52427 78611 101676 106385 117268
Commercial	146 108 29 47 157 632	0.0	5697 6001 8086 44982 42531 46140
Total Deliveries (All Sources)	10000 10000 5000 0 0 10000 5000	(Cambodia) 110000 150000 290000 280000 10000 40000	40000 150000 160000 160000 190000
	Burna 1972 1973 1974 1975 1976 1978	Kampuchea (C 1972 1973 1974 1975 1976 1977	China (Taiwan 1972 1973 1974 1975 1976 1977 1978

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

EAST ASIA

U.S. Military Assistance (grants/credits)	2859 7625 12549 12445 31294 28225 47448	253139 155043 125789 208731 414593 152425 275000	119392 116088 89705 1540
7. 8	5222	57.45 85.65 87.65 87.65	92 78 76 NA ** NA
fotal	3497 7838 10053 15556 25623 35181 15092	237122 131571 75016 194165 293803 219886 437133	120077 116275 90795 5090 19909 77169
MAP Deliveries	2859 7625 9049 7445 8194 5125	236139 130843 69106 149731 154518	119392 116088 89705 1540
FMS	145 145 1807 10722 24761 4633	298 541 4820 40884 119386 142717 362419	
Commercial	638 68 859 304 6707 5295	685 187 1090 3550 19909 77169	685 187 1090 3550 19909 77169
Total Deliveries (All Sources)	2000 2000 3000 3000 8000 6000 9000	11c of 740000 170000 80000 190000 340000 550000	130000 150000 120000 NA NA 40000
	Indonesia 1972 1973 1974 1975 1977 1977	Korea Republic 1972 1973 1974 1975 1977 1977	Laos 1972 1973 1974 1975 1976

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

EAST ASIA

		ז	U.S. Arms Deli	Deliveries		
	Total Deliveries (All Sources)	Commercial	PMS Deliveries	MAP Deliveries	fotal Amount Share	U.S. Military Assistance (grants/credits)
Malaysia 1972 1973 1974 1975 1976 1977	3000 4 4 4 6000 4 6000 6000 6000 6000 600	3429 2461 10583 3359 6334 41500 63150	481 695 1787 26714 11232 1669		3910 13 3176 8 12370 31 30073 43 17566 44 43169 72 65194 82	8550 10000 18750 4037 16931 36000
Philippines 1972 1973 1974 1975 1976 1977	10000 30000 40000 50000 50000	290 187 1966 2942 11768 14082	3 1341 4814 15212 26948 29530	9813 10031 11120 8736 11253 2746	10106 100 10218 100 14427 48 16492 41 38233 64 43776 88	10106 10218 14427 16492 38233 43776
Vietnam 1972 1973 1974 1975 1977	1500000 2700000 800000 775000	30	1152	1402026 2214457 622161 579443	1402056 93 2214460 82 623313 78 579443 75	1402026 2214457 622161 579443

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

BAST ASIA

U.S. Arms Deliveries

U.S. Military Assistance (grants/credits)	000000	40780 69644 84211 36870 52102 38236
Share &	46 90 100 100 100 100 100 100 100 100 100	80 4 * 2 62 62 86
Total Amount Sh	6806 4557 1841 11898 18255 21122 12503	56314 72130 92904 37396 43033 30520 103270
MAP Deliveries		40780 69644 84211 29171 15402 8236 9257
FMS Deliveries	2245 524 1118 6857 29588 14470 8009	12226 1167 4388 5931 17591 14279 85336
Connercial	4661 4033 723 5041 15297 6652 4494	3308 1319 4315 2294 10040 8005
Total Deliveries (All Sources)	50000 20000 20000 40000 30000	70000 100000 40000 70000 120000
	Singapore 1972 1973 1974 1975 1976 1977	Thailand 1972 1973 1974 1975 1976 1977

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

LATIN AMERICA

U.S. Arms Deliveries

U.S. Military Assistance (grants/credits)	15049 11401 22501 30001 34000	810 1717 5679 5300 9917 424 3454	32336 35434 64429 94723 12195 11485
3hare &	38 32 31 31 10	18 17 23 23	121 232 44 79
Total	23360 19076 12752 6455 10694 12226	910 1809 1848 1747 1384 1137	12447 20472 19129 34723 78502 12951
MAP Deliverios	640	810 1717 1679 1300 917 424 3454	433
PMS Deliveries	9349 1507 11500 4152 7095 5912	1 11 262 237 81	11405 19647 15127 30385 34514 6896 6692
Commercial	13962 11569 1251 2302 3599 6314 13258	99 158 185 230 708	609 724 4002 4337 43988 6055
Total Deliveries (All Sources)	60000 50000 70000 50000 40000	10000 5000 10000 5000 5000	60000 120000 60000 100000 140000 160000
	Argentina 1972 1973 1974 1975 1977	Bolivia 1972 1973 1974 1975 1976 1977	Brazil 1972 1973 1974 1975 1976 1977

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

LATIN AMERICA

U.S. Arms Deliveries

U.S. Military Assistance (grants/credits)	13418 14413 19776 9281 33411 54522	7625 10084 57 10 19600	9998 15000 10000
Total Amount Share %	3418 34 2013 3 4776 7 9281 46 33411 26 54522 91 9218 18	959 3 1389 4 4091 41 1606 4 1686 * 7397 74	548 6 26 0 48 1 1688 3 5727 6 8706 5
MAP Deliveries	1610 17 0 55	375 84 57 10	
FMS Deliveries	1261 1448 2957 8668 31984 53165	252 725 3370 551 523 1659	456 0 0 556 3256 8063
Commercial	547 548 1819 568 1427 1357	332 580 764 1045 1163 7071	92 26 26 1132 2469 643 16558
Total Deliveries (All Sources)	10000 70000 130000 60000 50000	30000 10000 40000 10000 10000	10000 20000 5000 60000 160000
	Chile 1972 1973 1974 1975 1976 1977	Columbia 1972 1973 1974 1975 1976 1977	Beuador 1972 1973 1974 1975 1976 1977

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations:

			Total Assistance Amount Share % (grants/credits)	6127 61 119 2230 45 3180 2481 * 134 3605 37 2425 2621 13 1527 2541 51 45	236 * 105 189 * 135 729 * 86 443 * 3054 4671 12 2607 690 14 2705	889 * 436 9 1898 19 943 5 1648 8 5683 57 61
3 Jollars)	AMERICA	Deliveries	MAP Deliveries	119 580 1134 125 136 28	105 135 86 54 107 205 225	
1972-1978 (Thousand U.S. Dollars)	LATIN AME	U.S. Arms Deli	FMS Deliveries	5695 1508 1138 3009 2140 1476	16 106 611 384 4455 269 258	383 195 192 631 3297 447
T)		נ	Commercial	513 142 209 471 345 1020 550	115 48 32 109 216 157	606 241 1167 751 1017 2386 2610
			Total Deliveries (All Sources)	10000 5000 10000 20000 5000	40000 5000 5000	5000 10000 20000 10000 5000
				Guatemala 1972 1973 1974 1975 1976 1977	Honduras 1972 1973 1974 1975 1976 1977	Mexico 1972 1973 1974 1975 1976 1977

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

LATIN AMERICA

U.S. Arms Deliveries

U.S. Military Assistance (grants/credits)	98 274 139 2609 2526 256	41 671 ** 78 97 2581	15000 20500 20000 10000 8000
re &	******	* 4 4 10 * 10 * * * 8 10 * 10 *	4-0020-
Total	318 492 398 516 1534 1432	361 2335 7822 1741 1887 2859 1257	9497 4016 4806 7498 30322 27837 16645
MAP Deliveries	98 174 179 92 109 26 26	41 671 397 78 97 81	
FMS Deliveries	63 72 43 601 530 579	0 1773 1391 1247 207	508 3782 4449 7352 27678 21748
Commercial	157 212 187 381 824 1606 597	320 1664 78 272 543 2571	8989 234 357 146 2751 5289 4369
Total Deliveries (All Sources)	10000	5000 5000 5000	70000 80000 120000 230000 420000 150000
	Nicaragua 1972 1973 1974 1975 1976 1977	Panama 1972 1973 1974 1975 1976 1977	Peru 1972 1973 1974 1975 1976

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

LATIN AMERICA

U.S. Arms Deliveries

U.S. Military Assistance (grants/credits)	2820 357 2344 7743 193 227	7500 7573 7500 10000
Share	* C * C * C * C * C * C * C * C * C * C	L
Total	1662 936 1863 1156 1891 5833	7913 10594 12459 38997 9322 41460 8685
MAP Deliveries	820 344 243 193 227	
FMS Deliveries	736 1309 902 963 5245	3191 7474 7967 31402 5296 33511
Commercial	106 210 11 473 395	4722 3120 4492 7595 4026 7949
Total Deliveries (All Sources)	5000 5000 5000 5000	60000 1 00000 90000 1 00000 30000
	Uruguay 1972 1973 1974 1975 1976 1977	Venezuela 1972 1973 1974 1975 1977

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

MIDDLE EAST

U.S. Military Assistance (grants/credits)		5170 1835 189 2	300000 300000 2482664 30000 1700000 100000
re &	00000	443 452 463 56 56	995 95 95
Total Amount Share	0 0 32 619 1266 6628	227726 222604 625070 879673 1592193 1980789	261525 192371 911204 707134 957903 1041825
MAP Deliveries		5170 1835 189 2	
FMS Deliveries	48 7271 46983	180141 201303 589559 830261 1484250 1842357 1042120	175663 170823 861086 660388 767882 820196
Commercial	32 619 1266 6628	42415 19466 35322 49410 107943 138432	85862 21558 50118 46746 190021 221629 122992
Total Deliveries (All Sources)	550000 850000 230000 350000 150000 220000	525000 525000 10000000 1200000 2400000 2100000	270000 230000 975000 750000 11000000 950000
	Egypt 1972 1973 1974 1975 1976 1977	Iran 1972 1973 1974 1975 1976 1977	18rael 1972 1973 1974 1975 1976 1977

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

MIDDLE EAST

U.S. Arms Deliveries

<u></u>			1
U.S. Military Assistance (grants/credits	29045 19335 24363 40020 143178 80485 132521	*	9362 3273 216 185 5 25000
9	93 33 34 86 37	o∗ ဝစ္စ⊛ခ်ကို	- 4t - 64 - 44 - 44
1 Share	<i>ν</i> 4 <i>ο</i> ν <i>ι</i> νο	0004000 -40	10 # @ 01 - @ / -
Total	2911 3725 7725 12959 10260 15959	0 116 4254 14799 141976 166106	23 806 161 156 535 77
iea			
MAP Deliveries	19045 119335 24363 10020 60678 5485 61521		194 3273 216 185 5
Del	6 - 6 - 6 - 6 - 6 - 6 - 6 - 6 - 6 -		• •
mi			
S			
FMS	10011 13142 12801 11419 68769 93410 88462	10 4013 9085 41777 63974	38 1747 827 875 4545 7382
De		449	
[8]			
ercial	57 17 92 84 84 608	0.00 0.00 0.00 0.00 0.00 0.00 0.00 0.0	3044 575 502 801 2095
COBB	370	244 5715 1991	ν 0 ωνυ 0
~			
otal veries Sources	000000	0000000	000000
Total Deliveries All Source	30000 40000 70000 70000 40000 70000	5000 0 50000 90000 310000	20000 20000 10000 10000 10000 0
Deli	W466406	79.60	00
<u> </u>			
			۵I
	Jordan 1972 1973 1974 1975 1976 1977	Kuwait 1972 1973 1974 1975 1976 1976	Lebanon 1972 1973 1974 1975 1977 1977
	9	K	Le

U.S. Arms Deliveries and Military Assistance in Selected Third World Nations: 1972-1978 (Thousand U.S. Dollars)

The state of the s

MIDDLE EAST

U.S. Military Assistance (grants/credits)	174 65 40 1876 894 1146		•
91	w-0ron+	115 330 330 54 53 53	0000 30000
Total Amount Share	174 65 40 1876 894 1146	13193 49922 100882 82147 202637 421996 531063	1803 311 21641 26845
MAP Deliveries			
FMS Deliveries	1345	9544 44272 82851 61996 109967 377946 364785	1803 311 21640 26843
Commercial	174 65 40 531 821 1146 1405	3649 5650 18031 20151 92670 44050	- 2
Total Deliveries (All Sources)	5000 10000 10000 40000 10000 50000	110000 80000 340000 250000 470000 1000000	10000 5000 10000 20000 30000 90000
	Oman 1972 1973 1974 1975 1976 1977	Saudi Arabia 1972 1973 1974 1975 1977 1978	Yemen (Sana) 1972 1973 1974 1975 1976 1977

SOUTH ASIA

U.S. Arms Deliveries

U.S. Military Assistance (grants/credits)	139 0 186 177 395 43	
8	00-00-4	24 11 18 28 28
Total	3855 62 921 2593 8555 10492	2182 4739 10949 11354 11804 39935
MAP Deliveries	139 186 177 395 219	
FMS Deliveries	125 40 76 2197 1991 1317	748 3577 9327 9710 10983 35058 38694
Commercial	3591 22 659 219 6169 9132 9456	1434 1162 1622 1644 821 4877
Total Deliveries (All Sources)	210000 190000 190000 170000 490000 725000 280000	110000 130000 100000 190000 220000 170000
	India 1972 1973 1974 1975 1976 1977	Pakistan 1972 1973 1974 1975 1976 1977

